

BEFORE THE COMMISSIONER OF SECURITIES AND INSURANCE
MONTANA STATE AUDITOR

IN THE MATTER OF THE CONVERSION
OF BLUE CROSS AND BLUE SHIELD
OF MONTANA, INC. AND ALLIANCE
WITH HEALTH CARE SERVICE
CORPORATION,

Case No. INS-2012-238

Applicants.

TRANSCRIPT OF PROCEEDINGS

Taken At:
MONTANA SUPREME COURT
215 NORTH SANDERS
HELENA, MONTANA
MARCH 13, 2013

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1 (Whereupon the following proceedings were had on
2 March 13, 2013.)

3 HEARING EXAMINER LEAPHART: First of all, I
4 would like to remind any members of the public that
5 haven't done so, please sign in on the sign-up sheet.

6 And with that, we can resume with the Applicant's
7 case. I believe we left off with HCSC.

8 MR. KALECZYZ: Mr. Black is here, and Kelley
9 was not here a moment ago.

10 HEARING EXAMINER LEAPHART: Okay.

11 MR. KALECZYZ: Maybe it's okay to proceed.

12 MR. BLACK: Kelley should be here any second.

13 HEARING EXAMINER LEAPHART: Here she comes.

14 MS. HUBBARD: My apologies.

15 HEARING EXAMINER LEAPHART: Present your next
16 witness.

17 MS. LENMARK: The Applicants call Dr. Thomas
18 McCarthy.

19 HEARING EXAMINER LEAPHART: Good morning.

20 THOMAS R. MCCARTHY, Ph.D.,
21 a witness, after having been first duly sworn, testified
22 upon his oath as follows:

23 DIRECT EXAMINATION

24 BY MS. LENMARK:

25 Q. Dr. McCarthy, would you introduce yourself for the

1 Court.

2 A. My name is Tom McCarthy. I'm the Senior Vice
3 President with a company called Nera Economic Consulting
4 and I head up Nera's healthcare practice.

5 Q. Dr. McCarthy, I am going to hand to you what has
6 been identified as your Direct Testimony.

7 A. Yes.

8 Q. Do you affirm your testimony?

9 A. Yes.

10 MS. LENMARK: Pass the witness.

11 HEARING EXAMINER LEAPHART: Cross-examination
12 from the Commissioner.

13 CROSS-EXAMINATION

14 BY MR. ANGOff:

15 Q. Good morning, Dr. McCarthy.

16 A. Good morning.

17 Q. You've done two reports in this case, correct?

18 A. That's right.

19 Q. And what are those reports?

20 A. One was the Community Impact Report and the other
21 one is in a sense the subset of the Community Impact
22 Report, which is an Antitrust Report.

23 Q. And I'll be asking you a few questions about those
24 reports. Do you have those in front of you?

25 A. I do not.

1 Q. Would you like to refer to them?

2 A. We can try it and see how far we get. I may need
3 to refer to them.

4 MR. ANGOFF: May I approach the witness, your
5 Honor?

6 HEARING EXAMINER LEAPHART: Yes.

7 Q. (By Mr. Angoff) So Dr. McCarthy, one of your
8 reports was an Antitrust Report, right?

9 A. Correct.

10 Q. And the share of the market in Montana--

11 HEARING EXAMINER LEAPHART: Counsel, are these
12 reports in the application binder?

13 MR. ANGOFF: Yes, your Honor, they both are.
14 One is a Community Impact Report and one is a
15 Competitive Impact Report.

16 THE WITNESS: It says Antitrust Report is the
17 way it's labeled.

18 HEARING EXAMINER LEAPHART: Do you know which
19 tabs they're under?

20 MS. LENMARK: Your Honor, the Antitrust Report
21 is Exhibit 6 to the application.

22 HEARING EXAMINER LEAPHART: Exhibit?

23 MS. LENMARK: Exhibit 6.

24 HEARING EXAMINER LEAPHART: 6.

25 MS. LENMARK: And the Community Impact Report

1 is Exhibit 4 to the application.

2 HEARING EXAMINER LEAPHART: Thank you.

3 Proceed.

4 Q. (By Mr. Angoff) So Dr. McCarthy, HCSC really
5 isn't in the Montana market at all, are they?

6 A. Not as a competitor, not as an active competitor.
7 They have lives here.

8 Q. And how do they come to have lives here?

9 A. Mainly through national accounts.

10 Q. But you don't see them as competing with Blue
11 Cross of Montana, correct?

12 A. I do not.

13 Q. But nevertheless, you did what's called a Form E
14 analysis. What is that analysis?

15 A. A Form E analysis is something that I think is
16 generally developed by NAIC. It looks at shares along
17 different lines of business and it talks about triggers
18 that may trigger what's called evidence from the prima
19 facie case that there's a competitive problem, and then
20 it provides for various approaches to the extent that
21 you trigger the prima facie case.

22 Q. And even under that Form E analysis, which really
23 isn't necessary, right, because HCSC has essentially no
24 share of the Montana market, right?

25 A. That's absolutely right.

1 Q. But even under that analysis, HCSC still has less
2 than one percent of the entire Montana health insurance
3 market, right?

4 A. Yes, under the lines of business looked at in that
5 report, that's right.

6 Q. And it's got less than one percent of -- there's
7 no line of business under which it's got even as much as
8 one percent, right?

9 A. Correct, average over the last five years,
10 correct.

11 Q. So those are tiny, tiny percentages, obviously?

12 A. Yes, they are.

13 Q. Could a firm, though, have so much of a market
14 share, of such a high market share that even a tiny,
15 tiny percentage increase could have an anti-competitive
16 impact?

17 A. Not -- there's no sort of convention or theory or
18 practice in antitrust where that's the case. And
19 another way you can look at that is the way Dr. Tardiff
20 looked at it, which is to say how much did it increase
21 what's called the HHI, how much did it increase
22 concentration, and the answer is it didn't increase
23 concentration by a material amount either. That's just
24 a different way of looking at the same thing.

25 Q. Sure. So then, even if an insurance company has,

1 as your data show, Blue Cross does 90 percent share or
2 91 percent share over five years in the individual
3 market, a tiny, tiny percentage would not -- increase in
4 that share would not cause a competitive impact?

5 A. I think not. And there's already -- the way you
6 and I are talking now, it's sort of just a measure of
7 the market structure. In other words, it doesn't really
8 get to how competition is actually occurring. And as
9 you probably know, Blue Cross of Montana is suffering
10 underwriting losses, so to the extent that their shares
11 are sufficient to warrant raising price, a 91 percent
12 share shouldn't already allow that. Of course, you're
13 only talking about one line of business when you talk
14 about the individual.

15 Q. I'm sorry, you're saying a 91 percent share should
16 allow what?

17 A. If anybody can raise price, if you're worried
18 about the share and some small increment to that share,
19 we can see from a competitive point of view, that Blue
20 Cross of Montana has not been able to raise prices.
21 They're suffering from underwriting losses.

22 Q. Even with Blue Cross with the 90 or 91 percent
23 share has not been able to raise prices?

24 A. Well, it has not been able to -- it has not been
25 able to raise prices to the point where they've got an

1 underwriting gain.

2 Q. Now, you did another report, your Community Impact
3 Report, right?

4 A. Yes.

5 Q. Okay. And one of the conclusions in that report
6 was that HCSC can get better prices from its vendors
7 than Blue Cross of Montana since it can drive bigger
8 quantities, right?

9 A. Yes.

10 Q. That just stands to reason, like -- that's like
11 Wal-Mart, isn't it, you have a lot of business. You
12 have a lot of customers. You can get volume discounts.
13 Isn't that right?

14 A. For some vendors under some circumstances, yes.

15 Q. And so when you wrote that, what vendors did you
16 have in mind?

17 A. Well, I think it's -- we can go back and visit
18 that paragraph, but I think it's implied in the
19 paragraph. It's on the administrative cost side, it's
20 on the software licensing, it's not -- you use computer
21 paper, I'm sure they get a pretty good price on office
22 supplies as well. So I think it's generally
23 characterized in the report.

24 Q. But you don't believe that the extra bargaining
25 power that HCSC brings to this transaction, if it's

1 approved, would result in lower prices to providers?

2 A. I do not because there is no extra bargaining
3 power.

4 Q. Okay. And why is that?

5 A. Because right now, when provider contracting
6 people from Montana Blue Cross go out and negotiate, the
7 provider understands that there's a volume that he or
8 she is likely to get, and that volume includes BlueCard
9 members, which means the members of Blue Cross/Blue
10 Shield who are outside the state of Montana like the
11 HCSC people.

12 So it's already understood that in negotiating the
13 reimbursements that go into a provider contract, you've
14 already got the volume of what I'll call the local
15 volume, the state volume, the Blue Cross/Blue Shield of
16 Montana and all of the BlueCard members, including HCSC.

17 Q. So the transaction, if it's approved, should not
18 result, in your opinion, in any change in -- in lower
19 prices to providers?

20 A. That's correct, it should not.

21 Q. Is it a good thing or a bad thing for consumers if
22 it does result in lower prices to providers?

23 A. It very well could be a good thing for consumers.
24 The sort of willing buyer, willing seller in contracting
25 is something that has to be marked out in the market,

1 and but to the extent expenses, any kind of expense can
2 be reduced, then that means premiums can be reduced.

3 Q. So if providers were paid less, premiums could be
4 reduced?

5 A. It's possible, yes.

6 Q. But here you say that through interviews, you
7 learned that Montana providers are aware of both Blue
8 Cross's volume and the BlueCard volume when negotiating
9 managed care contracts with Blue Cross, right?

10 A. That's correct.

11 Q. And which providers did you interview to find that
12 out?

13 A. We talked to the provider relations people at Blue
14 Cross. We didn't interview providers.

15 Q. And are you familiar with Mr. Galasso's study in
16 this matter?

17 A. I know of it but I've not read it.

18 Q. Would you be surprised to learn that he assumed
19 that HCSC would not only not pay providers less, but
20 would pay providers more because HCSC would not get the
21 benefit for discounts Blue Cross -- of all the discounts
22 that Blue Cross has negotiated with providers? Do you
23 agree with that?

24 A. I'm not sure I even understand it. I haven't read
25 it but if you don't mind, try to explain that again.

1 That the prices would be higher?

2 Q. Sure. Blue Cross has contracts -- do you know
3 that Blue Cross has contracts with providers today--

4 A. Sure.

5 Q. --that provide for certain discounts?

6 A. Sure.

7 Q. And so Mr. Galasso assumed that if the transaction
8 is approved, those provider contracts will not
9 automatically be transferable and he didn't feel
10 comfortable assuming that HCSC would simply be able to
11 retain all of those discounts, instead assumed that HCSC
12 would retain part of them but not all of them resulting
13 in higher prices paid by HCSC. And I'm just asking
14 whether you think that makes sense?

15 A. My prediction would be that they would get the
16 discounts. They would get the same or extremely similar
17 discounts to the extent that the contract is being
18 renegotiated. It may have been renegotiated six months
19 from now anyway. But in general, they would achieve the
20 same discounts.

21 Q. You wouldn't think they would get greater
22 discounts?

23 A. There's no basis for greater discounts at this
24 point. If they're successful in growing and they create
25 greater volume, they might be able to achieve discounts

1 in the future.

2 Q. And did you look at the prices that HCSC pays to
3 providers in the other states in which it now operates
4 Blue Cross plans?

5 A. No.

6 Q. And did you look at the prices that HC -- that the
7 Blue Cross plans in those states that HCSC now operates
8 paid before to providers before HCSC took them over?

9 A. I did not do that study, no.

10 Q. Now, would Blue Cross's -- would HCSC's greater
11 scale, do you believe, have any effect on compensation
12 to insurance agents?

13 A. No. There's no greater scale in Montana in
14 dealing with Montana brokers and agents. In other
15 words, that's not a scalable -- whatever piece exists in
16 Montana in the alliance with Blue Cross/Blue Shield of
17 Montana is the same amount that would be here after the
18 transaction.

19 Q. Okay. And are you familiar with Dr. Galasso's
20 assumption regarding agent compensation?

21 A. I have not reviewed his study, so no, I'm not.

22 Q. Would it surprise you to learn that Dr. Galasso in
23 his study assumed that agents would be paid a point less
24 in commission going forward? Would that surprise you?

25 A. It wouldn't necessarily surprise me because it

1 depends on what you're comparing it to. The future
2 growth is going to be, as I think you well know, based
3 on exchanges or a lot of the business will be based on
4 exchanges, and the role of brokers in the face of that
5 change may cause a change in their commissions, but it's
6 not tied, at least in my mind -- I don't know Dr.
7 Galasso's mind on this, but at least in my mind, it's
8 tied to the ACA being implemented more than to any
9 change in bargaining strength of Montana Blue.

10 Q. Then is it fair to say that you believe that agent
11 compensation may well be reduced in the future but it
12 won't be as a result of this transaction?

13 A. It's fair to say that, yes.

14 Q. Now, you also conclude in your Community Impact
15 statement, that HCSC has much lower administrative
16 expenses than Blue Cross of Montana, right?

17 A. Correct.

18 Q. Okay. And you conclude that because of that, Blue
19 -- if the transaction goes through, premiums are likely
20 to go down, right?

21 A. Premiums could go down, yes.

22 Q. What evidence, if any, did you look at that
23 convinces you that the administrative expense cost
24 savings that would arise from the transaction would be
25 passed through to consumers in the form of lower prices?

1 A. Well, let me be clear. It's like the discussion
2 in the national budget. What we're talking about is
3 lower rates of increasing premiums is much more likely.
4 I mean, it's possible some lines of business there could
5 be a temporary decrease, but we're talking about changes
6 in the rate of increase in the premiums.

7 And the reason I believe that that's likely is
8 because of the competition in the state of Montana. In
9 order to win business, you want to take those
10 efficiencies and turn them into both a healthier margin,
11 an underwriting gain instead of an underwriting loss,
12 and in lower premiums.

13 Q. Do you grip the possibility, though, that at least
14 some of that administrative expense advantage that the
15 merged company would have would be retained by HCSC and
16 not passed through?

17 A. It may. I wouldn't think of it that way. Someone
18 said -- I don't remember. Yesterday, someone said,
19 look, they've got to pay attention to their core
20 business, and in your core business, you should have an
21 underwriting gain. And I believe that's right.

22 And so to the extent that they're -- that the
23 efficiencies will also help to stabilize the financial
24 condition of Blue Cross of Montana, that's a good thing.
25 I think that the efficiency gains based on what's

1 happened in their previous integrations and based on the
2 differences that we already see are sufficient that
3 premiums will be -- the growth rate of premiums will be
4 restricted as well from the efficiencies. So I do think
5 both things will be accomplished, lower premium, growth
6 and more stable financing.

7 Q. Did you look at the current premiums charged by
8 Blue Cross in the Montana market?

9 A. Not specifically.

10 Q. Okay. And did you look at the current premiums
11 charged by any other company in the Montana market?

12 A. We looked at the competition in the market and
13 that has an implication for premiums because price is
14 obviously a very important element of why an employer or
15 an individual chooses an insurer.

16 Q. But you didn't look at the premiums themselves?

17 A. No. No, the premiums are all over the place.

18 Q. Okay. And what about in Oklahoma, did you look at
19 the premiums, the actual premiums charged by insurers
20 now, but by HCSC today in Oklahoma?

21 A. No, I didn't. Dr. Tardiff has done a study like
22 that. I'm sure you're familiar with that. He found
23 that when -- both in Oklahoma and in Texas and well and
24 in New Mexico, that premiums generally fell after the
25 acquisition was made by HCSC.

1 Q. But you didn't look at the premiums that were
2 charged by HCSC in Oklahoma?

3 A. No.

4 Q. Okay. And did you look at the premiums that were
5 charged by Blue Cross of Oklahoma before they were
6 acquired by HCSC?

7 A. No.

8 Q. Okay. And did you look at the premiums charged in
9 New Mexico by HCSC?

10 A. No.

11 Q. And did you look at the premiums charged by Blue
12 Cross of New Mexico before they were acquired by HCSC?

13 A. I did not.

14 Q. Did you ask HCSC whether they include a certain
15 level of underwriting profit in their rate filings?

16 A. No, I didn't ask them about their rate filings.

17 Q. And do you have any opinion as to what a
18 reasonable level of underwriting profit for a nonprofit
19 insurance company would be?

20 A. No, I don't. There's a whole -- there's a whole
21 package of things that are going on year to year to
22 year, and what's healthy one year may not be the healthy
23 level in another year. I don't know if that's a
24 definitive number.

25 Q. Are you familiar with the medical loss ratio

1 concept?

2 A. Yes.

3 Q. And are you familiar with the Department of Health
4 and Human Services MLR rule?

5 A. Yes.

6 Q. And did you ask HCSC whether they targeted a
7 certain medical loss ratio in their rate filings?

8 A. No, I asked them how they did relative to the
9 medical loss ratios, but I don't remember asking them
10 what their target was.

11 Q. Do you know whether HCSC met the MLR threshold
12 that's mandated under the HHS MLR ruling?

13 A. My understanding, although I don't remember the
14 details, my understanding is in the vast majority of
15 their lines of business, yes, but in some, they gave a
16 rebate.

17 Q. And you didn't ask, did you, what trend factor
18 they used in their rate filings, did you?

19 A. The trend factor will change their rate filings,
20 so a trend factor is usually based on what the expected
21 medical expense is, and it depends on what the contracts
22 are and it depends on what they've most recently
23 renegotiated, so it changes all the time. It's not an
24 easy question to answer.

25 Q. Now, you believe, I assume, that the Affordable

1 Care Act is going to make the health insurance business
2 riskier. Is that fair to say?

3 A. Yeah, I would say -- I would say right now that it
4 is for sure in the sense that it's a big change that all
5 of the companies have to adjust to. So the uncertainty
6 isn't necessarily that the act itself will make it
7 unpredictable, it's just we've got to make a transition
8 and there's a lot of uncertainty in that transition.

9 So I think there are two different kinds of
10 uncertainty. One is whether it's more uncertain after
11 everybody is adjusted to it, and the other one is
12 getting there, and I think the getting there is where
13 you find the uncertainty.

14 Q. And one big difference, isn't it, is that
15 insurance companies in the individual and small group
16 market will have to take everyone beginning in 2014
17 whereas currently they don't?

18 A. That's correct, guaranteed issue and guaranteed
19 renewal and no preexisting condition.

20 Q. And they can only use -- they can only use age as
21 a rating factor to the extent of a three-to-one ratio,
22 right?

23 A. I don't remember that exactly but I know there's a
24 provision like that.

25 Q. Okay. Are you familiar with the risk adjustment

1 mechanism under the Affordable Care Act?

2 A. I know there is one. I do not know how good it is
3 or how well it will work so that's another uncertainty

4 Q. But that could substantially mitigate the risk,
5 couldn't it?

6 A. It could.

7 It could. It's an important element to try to do
8 risk adjustment.

9 Q. And are you familiar with the risk corridor
10 program that will stay in effect for three years under
11 the Affordable Care Act?

12 A. Vaguely, I remember it now that you say it, but I
13 can't tell you what it is.

14 Q. What about the reinsurance program?

15 A. Generally, yes.

16 Q. And those are both mechanisms that conceptually do
17 enable carriers to mitigate their risk to some extent,
18 don't they?

19 A. But there's a difference between all of those
20 regulatory issues and, you know, whether a given carrier
21 ends up being adversely selected in some line of
22 business. And I understand things like a risk corridor,
23 things like risk adjustment are meant to alleviate some
24 of that, but that still doesn't mean it's going to work
25 that way. And so that's what I'm -- what I think I'm

1 telling you is there will be a transition. People will
2 adjust. People will adapt.

3 Regulations may well be revised. And there will be
4 sort of a new equilibrium, but that doesn't mean along
5 the way people aren't going to bear a lot of utilization
6 risk, you know, being adversely selected risk.

7 Q. But if risk adjustment works, and I think we can
8 agree that it hasn't been implemented yet, right, it
9 doesn't go into effect until 2014?

10 A. Right.

11 Q. But the theory of risk adjustment is, isn't it,
12 that any adverse selection will be -- will be
13 counterbalanced because those companies that do get the
14 worse risks will get paid by the companies that got the
15 better risk; isn't that right?

16 A. I'll accept that on the level of theory, I agree
17 with you. I think if you're going to reform healthcare,
18 an important element of that is risk adjustment and if
19 it works well, then I agree with you, it will end up
20 reducing risk. It's just not clear to me yet if it will
21 work well. I hope it does.

22 Q. Now, in your Community Impact Report, you refer to
23 an agreement that the administrative services agreement
24 with HCSC, that was only entered into since the two
25 parties expect the proposed alliance to be approved.

1 That's in footnote 10 on page 4 of your Community Impact
2 statement. Could you tell me what you're referring to
3 there?

4 A. I would have to look at it. I think we're talking
5 about some of the projects you talked about yesterday.
6 I'm sorry, where were you?

7 Q. Yeah, I would just like to -- for you to explain
8 what that agreement is all about, if you know. It's
9 footnote 10 on page 4.

10 A. It must be in the Antitrust Report.

11 Q. No, it's the Financial and Community Impact
12 Report, November 10, 2012; page 4, footnote 10.

13 A. This has to do with transition costs.

14 Q. I'm sorry?

15 A. This has to do with transition costs,
16 implementation costs, and I think you were asking about
17 the ASA.

18 Q. Yes.

19 A. Oh, I see where you are. Sorry about that.

20 Q. That's okay.

21 A. Yeah, I think it has to do with the project you
22 were talking about yesterday, that efficiencies -- that
23 both parties could gain efficiencies.

24 Q. And then at the end, you say, it is our
25 understanding that this agreement was only entered into

1 since the two parties expect the proposed alliance to be
2 approved. Could you tell me how you came to believe
3 that the two parties expect the proposed alliance to be
4 approved?

5 A. I mean, it would have been through interviews. I
6 don't remember specifically the context there but it
7 would have been through interviews.

8 Q. But talking to people at HCSC--

9 A. Yes.

10 Q. --and Blue Cross of Montana?

11 A. Yes.

12 Q. Now, you also conclude that if the acquisition is
13 approved, Blue Cross of Montana will face strong
14 competition from Cigna, United, PacificSource and EBMS,
15 right?

16 A. Yes.

17 Q. EBMS, though, isn't an insurance company, is it?

18 A. No, it's not.

19 Q. And according to the charts that you use in your
20 report, Blue Cross of Montana in the group market has
21 about twice as much of a market share as everybody else
22 combined and so I just wonder, based on that, how you --
23 what the basis of your conclusion that these small
24 competitors are strong competitors is?

25 A. Well, we cite, as does Dr. Tardiff -- we cite some

1 examples of where there's been some turnover in some of
2 the business and the fact that Blue Cross has lost some
3 self-insured business over the years, so that there are
4 some examples of competition, but also, I would give you
5 sort of a broader sense of the evidence and that is
6 they're suffering from underwriting losses.

7 It seems to me that if they have the market power
8 that you seem to be implying because their share is
9 twice as large as everybody else, that they would not
10 have underwriting losses. They would not have
11 reductions in their RBC. They would not be worried
12 about the car running out of gas I guess is the metaphor
13 yesterday.

14 There are some significant things that are worrisome
15 and cause Blue Cross of Montana to seek an alliance with
16 HCSC. And I think it's reflected -- the competition in
17 this market is -- constrains Blue Cross of Montana from
18 raising prices to where they can use -- where they can
19 earn an underwriting gain.

20 Q. Now, according to your data, Blue Cross, over the
21 last five years, has averaged a 91 percent market share
22 in the individual market. Does your same analysis apply
23 to the individual market, too, that is you also see
24 strong competition in the individual market for Blue
25 Cross in Montana?

1 A. Well, I guess I'll give you two levels of answer.
2 One, the alternative to individual insurance is not be
3 insured, so there actually is -- I mean, that's not --
4 we don't favor that one necessarily, but it does
5 constrain the price that you could charge.

6 The second thing is that, as you know, there will be
7 an exchange in which individual policies will be
8 available, and that exchange will facilitate the
9 distribution, if you will, of insurance products. So
10 particularly going forward, the 91 percent -- I haven't
11 looked to see if they're earning -- what they're earning
12 on that segment, the individual segment, but I don't
13 think there's any reason to believe that competition
14 won't increase and that they will somehow become
15 unconstrained in their prices of individual products.

16 Q. Even at a 91 percent market share?

17 A. Even at 91 percent.

18 Q. And I'm sorry -- I followed your point about the
19 exchange, which I want to ask you about, but I didn't
20 follow your first point when you said that something was
21 constrained or constraining?

22 A. What I'm saying is that it's -- when people are
23 choosing individual insurance, and this has happened
24 over this recession. It's been fairly common across a
25 lot of insurance companies. What you end up with is

1 people can't afford it. Then they just drop insurance.

2 I'm not saying that's a preferred solution, but it
3 does act as a price constraint on what you can charge
4 for individual coverage. And that was the first point I
5 was making, and that going forward, we have the
6 exchange, which is an efficient distribution of the
7 individual policies.

8 Q. And we also have an individual mandate starting in
9 2014, right?

10 A. Yes, we do.

11 Q. Shouldn't have that some effect -- even if it's
12 not as strong as many of us would like, shouldn't that
13 have some effect on the likelihood that people will not
14 buy insurance?

15 A. Oh, sure, but you also have this distribution
16 system where they can presumably efficiently go to the
17 exchange and determine what they're going to purchase or
18 whether they're going to pay a penalty and not purchase
19 insurance at all.

20 Q. But to the extent that the inability of people or
21 the likelihood of people to drop out of the insurance
22 market if prices are too high is a constraint on prices,
23 that constraint is less powerful, isn't it, if there was
24 an individual mandate involved?

25 A. Well, yes. I mean, they can pay a penalty. They

1 can still drop out. But I agree with you, that the
2 trade-off changes, and those that will continue to buy,
3 I am simply saying, have competitive alternatives
4 efficiently listed on an exchange with perhaps new
5 entrants like the co-op that I understand is being
6 formed in Montana, for instance.

7 Q. Do you believe when exchanges do come online and
8 the individual mandate is implemented and there are
9 various penalties that apply, that there will be fewer
10 people buying insurance in the group market and that
11 some of them that are today in the group market will buy
12 insurance in the individual market?

13 A. The answer is I really don't know. I believe that
14 there can be some substantial shifts that people argue
15 about now and make a wide range of estimates about, and
16 that has to do with what number of employers,
17 particularly small group, will decide I would rather pay
18 the penalty and not insure my workers and let them go to
19 the exchange.

20 And by going to the exchange a couple of things
21 happen. They buy an individual policy, but many of
22 them, depending upon their level of income, will get a
23 subsidy from the federal government that is more than
24 what the small business owner could have done for them.

25 There are -- I don't know the whole range of

1 estimates but there are a number of varying estimates as
2 to who's going to basically drop out of the group
3 insurance market, so my answer after that long
4 explanation is I don't know.

5 Q. To the extent that more people do buy insurance in
6 the individual market, though, a carrier with experience
7 in the individual market would have an advantage in the
8 new -- under the new system, wouldn't it?

9 A. Yeah, some. You're talking about a huge change.
10 You're talking about people that are going to have to go
11 to the exchange. And there will be, you know, web pages
12 and the market will produce information and like a
13 consumer's reports kind of information. And they'll
14 talk about the ratings of this one or that one and there
15 will be newspaper articles. It can be an advantage to
16 know what you're doing in the individual market, but
17 it's going to be a big change and there's going to be
18 opportunity for a lot of others.

19 Q. Do you have an opinion as to whether the exchanges
20 would work more effectively with benefit packages
21 standardized at each metalevel or multiple benefit
22 packages being sold at each metalevel?

23 A. Another great uncertainty. I mean, the answer is
24 we've tried it in Medicare. In Medicare, we used to
25 have Medicare Supplemental that went through A through,

1 what J or K, or 10 packages. Those packages got
2 adversely selected and most states ended up with, you
3 know, one or two of the packages. But those are
4 standardized packages.

5 Standardized packages can be easier to search with
6 but they can also lead to different kinds of problems.
7 So, for instance, if what happened in Medicare, just to
8 give the example, is that if you wanted drug coverage,
9 you chose the high level. Well, the people who wanted
10 -- the people who had essentially high levels of drug
11 expenditures all chose the high level guide versus
12 selected, and with the exception of Blues' plans in many
13 of these states, almost everybody dropped it.

14 So I don't know the ACA rules well enough to predict
15 that a standardized set of plan designs will also be
16 adversely selected, but there's a lot of danger in all
17 these changes and the danger is really for insurance
18 companies and that's the risk we've been talking about.

19 Q. Now, you also concluded that HCSC's strong track
20 record of improvement and maintenance of customer-facing
21 web portals for its individual plans is a benefit, would
22 be a benefit of the acquisition, correct?

23 A. Yes.

24 Q. What do you mean by that?

25 A. Well, there are some tools that HCSC has and uses

1 in its other divisions, and these are tools that are
2 provider friendly, insurer friendly -- I'm sorry,
3 provider friendly, broker friendly, employer friendly
4 and one of them are these portals that make navigation
5 easy.

6 Q. So by customer-facing web portals, do you mean a
7 website that people can go to and get quotes for various
8 insurance policies sold by HCSC?

9 A. I don't know what's all included in them. The
10 answer is yeah, these are websites that people can
11 contact and get some sort of information. I'm not sure
12 what all the information is on it.

13 Q. Have you gone to any of these websites yourself?

14 A. I've gone to -- no, I've gone to the HCSC website
15 and the Montana Blue website but I haven't gone to the
16 portals. I don't know if I can even. I didn't try but
17 I don't know if I can.

18 Q. So your source for that conclusion is basically
19 interviews with HCSC people, right?

20 A. Yeah, reinforced a tiny bit by -- well, you even
21 heard some of it here yesterday, but by the one broker
22 that we did talk to who thought that technology was well
23 worth looking forward to.

24 Q. Did you talk with the head of the agent's
25 association in Montana?

1 A. No.

2 Q. But you talked to one individual broker?

3 A. Yes. We tried to talk to three but we only got
4 ahold of one.

5 Q. And where is he or she located?

6 A. Billings.

7 Q. And then you also concluded that HCSC's MEDicision
8 care management programs bring best practices care to
9 chronically ill patients and reduce medical expenses.
10 Did you -- how did you come to conclude that MEDicision
11 brought best practices?

12 A. Well, just understanding what the software does,
13 and that that's an understanding through interviews.

14 Q. So again, your source for that statement is
15 interviews with HCSC management?

16 A. Yes.

17 Q. Now, you also conclude that the alliance will
18 cause Blue Cross of Montana to pay a premium tax on its
19 fully-insured business. How do you come to that
20 conclusion?

21 A. I don't think it's stated as a conclusion. It's
22 stated as -- it's stated as if it does, then it won't --
23 then competition will constrain and it will be passed
24 on.

25 Q. Could you turn to page 7 of your Community Impact

1 Report. It's the third bullet. And read the first
2 sentence.

3 A. Page 7, third bullet. Read it aloud?

4 Q. Please.

5 A. Even though the alliance will cause Blue
6 Cross/Blue Shield of Montana to pay a premium tax on
7 it's fully-insured business, Blue Cross/Blue Shield of
8 Montana will not be able to pass the tax on to its
9 members in the form of higher premiums since Cigna and
10 UnitedHealth already pay that tax and have it built into
11 their already competitive premiums.

12 Q. And I'm just asking you about the first part of
13 that statement. This is an issue that I think you can
14 understand many people are interested in, and so I just
15 wonder how you came to state that even though the
16 alliance will cause Blue Cross to pay a premium tax on
17 it's fully-insured business, certain things would
18 happen?

19 A. Well, I guess maybe it comes from further
20 understanding. That sentence probably should have said
21 may cause because I think there's some issue about
22 whether it does trigger or won't trigger -- will trigger
23 or also somewhere else in this report, we talk about how
24 it might change even if it did trigger it.

25 Q. And did you talk to HCSC management about that?

1 Did they tell you that they thought they would be paying
2 a premium tax in Montana?

3 A. I think it was HCSC management but I'm not sure,
4 or Blue Cross of Montana.

5 Q. It was either HCSC or Blue Cross?

6 A. One of the two.

7 Q. Then you also talk about an agreement that Blue
8 Cross made in its settlement of the recent New West
9 litigation and the consequences of that being that HCSC
10 will not sign exclusive contracts with independent
11 brokers in Montana. Do you remember that?

12 A. Yes.

13 Q. Can you explain what that's all about?

14 A. Well, it was in the settlement. My understanding
15 of that is that it won't sign contracts with brokers
16 such that they only sell Blue Cross/Blue Shield of
17 Montana; that these brokers would also sell the new New
18 West, meaning the PacificSource version of New West once
19 the -- once New West was broken up.

20 Q. And your understanding is that's a provision of
21 the settlement?

22 A. I think it was in the settlement.

23 Q. Okay. And this is a settlement of what issue?

24 A. I'm probably not the one to explain this to you,
25 but the general outline is that New West sought to be

1 taken over. The New West was an insurance entity
2 created by I think five hospitals, five Montana
3 hospitals, maybe some other entities as well. And they
4 -- I believe they came to Blue Cross, asked them to take
5 over the membership.

6 The Department of Justice stepped in and the
7 settlement was essentially a split where Blue Cross
8 would take the hospital-based members that were already
9 -- that wanted to be insured by Blue Cross of Montana
10 and that PacificSource was brought in as a divestment
11 buyer for the remainder of the New West lives.

12 Q. When you say the Department of Justice stepped in,
13 what do you mean?

14 A. They stepped in saying that the merger troubled
15 them and they wanted to make sure that they could assure
16 that competition in the future would be robust by
17 creating a new entrant in PacificSource into Montana.
18 They were here but they weren't here this big, this
19 large.

20 Q. Another potential benefit of the acquisition,
21 isn't it, is that there will be some money that will go
22 to a foundation, right?

23 A. From the New West deal?

24 Q. No, I'm sorry, from the proposed acquisition of
25 Blue Cross of Montana by HCSC?

1 A. That's my understanding, yes.

2 Q. Okay. And have you looked at any foundations in
3 any other states that have been created as a result of
4 convergence?

5 A. I'm -- in California, I'm -- I don't know if I
6 would call it a member, but I get the newsletter every
7 day or week from the California foundation, which was
8 created when the original formation of WellPoint in
9 California, so sort of but not really, not in any survey
10 sense.

11 Q. And you also concluded that HCSC has successfully
12 integrated Blue Cross plans in New Mexico in 2001 and
13 Oklahoma in 2005, right?

14 A. Yes.

15 Q. Okay. And did you -- did you talk to anyone from
16 Blue Cross of Montana -- of New Mexico or Oklahoma about
17 the integration process down there?

18 A. No. We talked with HCSC management and asked a
19 lot of questions about it but we didn't talk to the
20 people on the ground in those states.

21 Q. Okay. So your source for that is -- that
22 conclusion is HCSC management?

23 A. Interviews, extended interviews.

24 Q. Interviews with HCSC?

25 A. Yes, that's right.

1 Q. And you also say that Cigna won the Montana State
2 employee business, right?

3 A. Yes.

4 Q. Have you heard that Blue Cross of Montana was just
5 a few minutes late with its application so it didn't
6 apply to -- apply to be the service provider for the
7 Montana business in that case?

8 A. I did hear that that's what happened.

9 Q. Now, you've been -- you've been an expert in
10 several matters involving health insurance companies,
11 right?

12 A. Yes.

13 Q. Okay. And one was PacifiCare-FHP?

14 A. Yes.

15 Q. Was this a merger?

16 A. Yes. Acquisition, yes.

17 Q. And who were you retained by there?

18 A. In that case, PacifiCare.

19 Q. And you were also involved in the Aetna-Prudential
20 merger?

21 A. That's correct.

22 Q. And who were you retained by there?

23 A. Aetna.

24 Q. And then you were also involved in the United-
25 PacifiCare merger?

1 A. Yes.

2 Q. And who was your client there?

3 A. Well, in all these, it's counsel for these parties
4 but it was on behalf of PacifiCare.

5 Q. And then Cigna and Great West you were also
6 involved in. Who were you retained by there?

7 A. Counsel for Cigna.

8 Q. And then also you mentioned Cigna-HealthSource.
9 Who were you retained by there?

10 A. Counsel for Cigna.

11 Q. And in any of these transactions, did you conclude
12 that the transaction could raise entry barriers?

13 A. I don't believe entry barriers were an issue.
14 There was some divestitures in some cities, but I don't
15 believe there were -- I don't believe the issue was
16 entry barriers.

17 Q. And in any of these transactions, did you conclude
18 that the transaction was likely to substantially lessen
19 competition in any way?

20 A. Well, absent the divestitures which were an issue,
21 the answer is no, they would not substantially lessen
22 the competition.

23 Q. And based on our previous discussion, I guess you
24 didn't conclude that in any of those transactions, the
25 company's market share would be so high that it would be

1 likely to result in increased prices?

2 A. That would be a substantial lessening of
3 competition. Correct, I did not conclude there would be
4 a substantial lessening of competition

5 Q. In any of these matters, did you conclude that
6 there was likely to be an adverse community impact in
7 any way?

8 A. That was not part of the scope of my assignment.
9 It was the antitrust review by the federal and sometimes
10 state antitrust agencies.

11 Q. Okay. And in your career, approximately how many
12 health insurance mergers have you been retained in
13 connection with?

14 A. I don't know, a lot, many that don't go through,
15 many that seek advice, many where we tell them they'll
16 have problems if they try to merge.

17 Q. A couple of dozen?

18 A. Yes, sir.

19 Q. A hundred?

20 A. I don't think a hundred. Maybe. I don't think a
21 hundred.

22 Q. And have you ever been retained by either the
23 federal or state government in connection with a merger?

24 A. Yes. The State of Montana retained me for the
25 Certificate of Public Advantage, and I worked with

1 Attorney General Mazurek to develop a regulation for the
2 Benefis Hospital.

3 Q. Have -- I'm sorry. Go ahead.

4 A. Which was the result of a merger.

5 Q. Have you ever been retained by a state or federal
6 government entity that was reviewing -- that was
7 reviewing a proposed merger?

8 A. I guess I would say that was a review of a merger
9 as well but--

10 Q. Other than the Montana, the Montana issue, the
11 Montana situation aside?

12 A. No. People in my healthcare practice have, but I
13 have not.

14 MR. ANGOFF: I have no further questions.
15 Thank you, Dr. McCarthy.

16 THE WITNESS: Thank you.

17 HEARING EXAMINER LEAPHART: Miss Hubbard.

18 MS. HUBBARD: No questions, your Honor.

19 HEARING EXAMINER LEAPHART: Mr. Kaleczyk.

20 MR. KALECZYK: No.

21 HEARING EXAMINER LEAPHART: Miss Witt?

22 MS. WITT: No questions, your Honor.

23 HEARING EXAMINER LEAPHART: Any redirect?

24 MS. LENMARK: Just a few questions, your Honor.

25 ///

1 REDIRECT EXAMINATION

2 BY MS. LENMARK:

3 Q. Dr. McCarthy, you were asked a number of questions
4 about Dr. Galasso's report, and I recall your testimony
5 being that you had not read that report; is that
6 correct?

7 A. That is correct.

8 Q. And so the representations of that report were the
9 opinions that were stated to you, you don't have any
10 personal knowledge of; is that correct.

11 A. I do not.

12 Q. And your responses would have been relying upon
13 the characterization that was provided to you in the
14 question?

15 A. Absolutely.

16 Q. You were asked a series of questions about
17 pricing, insurance pricing in other states. Is it your
18 understanding that all states price their insurance
19 rates and premiums in the same manner and under the same
20 law?

21 A. No, they do not.

22 Q. In fact, they each state prices separately under
23 its own state law; is that correct?

24 A. That is correct.

25 Q. Is it also your understanding that Montana -- that

1 HCSC and Blue Cross/Blue Shield of Montana price in this
2 state under Montana's regulations and laws?

3 A. Yes.

4 Q. And is it also the Montana experience that guides
5 that pricing or is it national experience?

6 A. I think it's Montana experience. That's the law
7 they have to abide by.

8 Q. Mr. Angoff clarified in one of his questions that
9 EBMS was not an insurer. Do you know what type of
10 entity EBMS is?

11 A. My understanding is that they are a TPA, a
12 third-party administrator, which brings together a
13 network and in this case deals a lot with associations,
14 which are sort of aggregations of small businesses and
15 finds an insurance product for them or manages the
16 insurance product for them. They usually self-insure as
17 an association.

18 Q. And do you consider EBMS a competitor of Blue
19 Cross/Blue Shield of Montana in your report?

20 A. Yes, TPAs and rental networks usually work hand in
21 hand, are definitely competitors.

22 Q. You were asked a question about the premium tax in
23 Montana and were clarifying the report about whether
24 there was a certainty that it would -- would retain --
25 HCSC would be paying the premium tax or not. And would

1 you tell me again your clarification about that
2 statement.

3 A. Well, I think probably I shouldn't have said will.
4 It should have said may. But other than that, it was
5 our understanding and has always been my understanding
6 that it may or may not happen, it may or may not change
7 even if it does happen for some short period of time.

8 Q. And would the result of whether it does pay a
9 premium tax or not pay a premium tax change the ultimate
10 conclusions of your report?

11 A. No, not at all.

12 Q. In that series of questioning, you were asked
13 where you got your information. And I believe I heard
14 your statement to be, your response to be that you
15 received that from HCSC. Your footnote reflects that
16 the information came from Blue Cross/Blue Shield of
17 Montana. Do you recall information, certain information
18 that could resolve that discrepancy?

19 A. If I cited it in the -- my memory is wrong then.
20 Whatever I cited in the paper would be the right
21 reference.

22 Q. When you were discussing the successful
23 integrations that HCSC has managed in other states, you
24 indicated that you got your information from HCSC. When
25 you stated that, did you mean that those conclusions

1 were dictated to you by HCSC or were those conclusions
2 inferred from information you obtained in the
3 interviews?

4 A. Certainly, the latter was what I tried to say.
5 These were extensive interviews where we probed a lot of
6 things.

7 Q. And finally, Dr. McCarthy, you talked about the
8 loss of the State of Montana contract that Blue
9 Cross/Blue Shield lost the bid on just recently. And it
10 was pointed out that that was a result of a delay in
11 filing the application. Does the fact that the loss of
12 that contract happened as a result of the delay change
13 your conclusions about the competitive market in Montana
14 and the effect of that competition on Blue Cross and
15 Blue Shield of Montana?

16 A. No, it does not -- it's not -- I don't know
17 whether Cigna would have won the contract anyway. I
18 just know what I learned was that the Blue Cross
19 proposal was not accepted.

20 MS. LENMARK: I have no other questions, your
21 Honor.

22 HEARING EXAMINER LEAPHART: Thank you. Further
23 cross?

24 BY MR. ANGOFF: Just a minor point or two

25 ///

RECROSS-EXAMINATION

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BY MR. ANGOff:

Q. It's not the case, was it, that Blue Cross's proposal wasn't accepted, it's the case that Blue Cross did not make the proposal because it's too late, right?

A. And that's what I meant, it was not accepted as in received. I think we're probably saying the same thing.

Q. I think we probably are. Can we agree that Blue Cross did not submit a proposal?

A. In effect, they did not submit a proposal because it was not accepted as timely by the State.

Q. Very good. Thank you.

And then secondly, EBMS is not a competitor in the individual market, is it?

A. I don't believe it's in the individual market.
No, TPAs usually are not.

Q. It couldn't be a competitor in the individual market because it's a TPA, right?

A. You would have to find somebody to bear the risk of the insurance.

Q. And you can't do that in Montana?

A. I've never heard of aggregations of individuals as the way small groups and employers are aggregated.

MR. ANGOff: Nothing further.

HEARING EXAMINER LEAPHART: Miss Hubbard?

1 MS. HUBBARD: No, your Honor.

2 HEARING EXAMINER LEAPHART: No further
3 questions?

4 MS. LENMARK: No, your Honor.

5 HEARING EXAMINER LEAPHART: You may step down.
6 Call your next witness.

7 MS. LENMARK: Your Honor, the parties have had
8 a discussion and have come to an agreement that it might
9 be more convenient for the experts to take Dr. Tardiff's
10 testimony now, and so the State will be calling Dr.
11 Tardiff.

12 HEARING EXAMINER LEAPHART: Okay. Mr.
13 Laslovich.

14 MR. LASLOVICH: Yes, your Honor, the State
15 calls Dr. Timothy Tardiff.

16 HEARING EXAMINER LEAPHART: Good morning.

17 THE WITNESS: Good morning.

18 TIMOTHY J. TARDIFF, Ph.D.,
19 a witness, after having been first duly sworn, testified
20 upon his oath as follows:

21 DIRECT EXAMINATION

22 BY MR. LASLOVICH:

23 Q. Dr. Tardiff, good morning.

24 A. Good morning, Mr. Laslovich.

25 Q. Will you state and spell your last name for the

1 record, please.

2 A. My name is Timothy J. Tardiff, and my last name is
3 spelled T-A-R-D-I-F-F.

4 MR. LASLOVICH: Your Honor, if I may approach.

5 HEARING EXAMINER LEAPHART: Yes.

6 Q. (By Mr. Laslovich) Dr. Tardiff, I've handed you
7 your Prefiled Testimony. Do you recognize that?

8 A. Yes.

9 Q. Have you had a chance to go through it?

10 A. In preparing it, yes.

11 Q. Do you affirm that that, in fact, is your prefiled
12 direct testimony?

13 A. Yes.

14 Q. Thank you, sir.

15 MR. LASLOVICH: Your Honor, we would pass the
16 witness.

17 HEARING EXAMINER LEAPHART: Cross-examination.

18 MS. LENMARK: We have no cross-examination.

19 HEARING EXAMINER LEAPHART: No need for
20 redirect.

21 MS. HUBBARD: No questions, your Honor.

22 HEARING EXAMINER LEAPHART: Mr. Tardiff, you
23 may step down.

24 THE WITNESS: Thank you, your Honor.

25 HEARING EXAMINER LEAPHART: Back to the

1 Applicant. Is that your agreement as far as the order
2 of witnesses?

3 MS. WITT: We need to do a little chair
4 shifting, your Honor.

5 HEARING EXAMINER LEAPHART: Okay.

6 MR. KALECZYZ: Thank you, your Honor.

7 We call as the next witness Colleen Reitan.

8 HEARING EXAMINER LEAPHART: Good morning.

9 THE WITNESS: Good morning.

10 COLLEEN REITAN,
11 a witness, after having been first duly sworn, testified
12 upon her oath as follows:

13 DIRECT EXAMINATION

14 BY MR. KALECZYZ:

15 Q. Good morning.

16 A. Good morning.

17 Q. Would you state for the record your name and your
18 position with HCSC.

19 A. My name is Colleen Reitan and I am Executive Vice
20 President and Chief Operating Officer of HCSC.

21 MR. KALECZYZ: If I may approach the witness,
22 your Honor.

23 HEARING EXAMINER LEAPHART: Yes.

24 Q. (By Mr. Kaleczyk) And Miss Reitan, what I handed
25 you, is that your Prefiled Testimony dated March 5, 2013

1 in this matter?

2 A. Yes, it is.

3 Q. And you adopt that as part of your testimony in
4 this matter today?

5 A. Yes, I do.

6 Q. Just a few other questions for you to supplement
7 your testimony, if I may. Would you explain to Justice
8 Leaphart briefly what generally your duties are as the
9 Chief Operating Officer at HCSC.

10 A. As Chief Operating Officer, I am responsible for
11 our Financial Services Division, our Information
12 Technology Group, our Service and Claim operation, our
13 management of overall project control, things like that,
14 that Mr. Kadela spoke yesterday, and our Data and
15 Analytics Group and we have a Government Programs
16 Division that reports to me.

17 Q. And as part of your responsibilities and as the
18 Chief Operating Officer, did you authorize on behalf of
19 HCSC the entering into the stipulation with the Attorney
20 General and Blue Cross/Blue Shield that was introduced
21 into evidence yesterday as Exhibit 9 concerning the
22 purchase price, remaining as a not for profit
23 corporation and matters related to possible additional
24 employees in Great Falls?

25 A. Yes, I did.

1 Q. And you're aware that the stipulated purchase
2 price in Exhibit 9 is \$40.2 million?

3 A. Yes, I am.

4 Q. And could you explain briefly why you agreed that
5 HCSC would make a good faith commitment to remain a not
6 for profit corporation for the next five years?

7 A. Well, certainly, the Judge heard Mr. Smith talk
8 yesterday about his experience with the organization
9 over 20 years, and our commitment to and devotion to the
10 non-investor owned approach to managing it and running
11 Blue Cross/Blue Shield plans, and I think I would be
12 hard-pressed to add any more eloquence to what he said
13 as to what that means to our employees. And that is
14 certainly something that I support personally and our
15 board supports, so it felt like it was a reasonable
16 thing for us to agree to for that period.

17 Q. And in the stipulation that you agreed to
18 yesterday, one of the contingencies is that the
19 Commissioner of Securities and Insurance either approve
20 the transaction or provide to the Attorney General and
21 to the Applicants a commitment of that approval that is
22 acceptable to the Applicants by March 30th, 2013. You
23 recall that?

24 A. Yes, I do.

25 Q. And that contingency, in fact, does affect whether

1 additional employees may be added in the call center in
2 Great Falls?

3 A. Correct.

4 Q. In your prefiled testimony, you made reference to
5 a February date and here we've talked about a March
6 date. Could you explain to Justice Leaphart what those
7 two dates were all about and why the March 30th day is
8 now relevant?

9 A. As we've began the process of considering this
10 alliance with the Montana plan, one of the important
11 parts of the way we operate is we put workforces in the
12 states that we do business. And we also happen to be
13 dealing with, at the same time, the preparation for the
14 changes that are coming from the Affordable Care Act.

15 The open enrollment period begins October 1st of
16 this year. And we happen to operate in two of the
17 largest states in the country in Illinois and Texas, and
18 they happen to have significant number of uninsured
19 individuals, so we're making investments in order to be
20 able to respond to that market. And we need additional
21 workforce to help us support that.

22 So the timeline we're really dealing with is that
23 October 1st open enrollment period, and in order to do
24 that and to move my workforce around, I really need this
25 provider services center to be up and running by August.

1 And so we simply backed the dates up from August to say
2 when do we really need to know that we've got work
3 underway or accomplish that change.

4 And I've been -- and originally, it was February.
5 The objective, I'm trying to be as flexible as I
6 possibly can and still be able to put a workforce in
7 Montana. So I've been pushing our teams as to how late
8 we can go in that process, and we're getting to a point
9 of no return by the end of March with the issue.

10 Q. Now, one of the public witnesses that appeared
11 yesterday was from Great Falls Development Authority.
12 Were you present in the courtroom during his testimony?

13 A. Yes, I was.

14 Q. And he testified that sometime in -- on or about
15 October 2, 2012, he was contacted concerning what he
16 later learned to be was the possibility of an HCSC call
17 center being placed in Great Falls. Do you remember
18 that?

19 A. Yes, I do.

20 Q. And you did not sign the APA until sometime in
21 November of 2012; is that correct?

22 A. Correct.

23 Q. Why were you involved in looking at a call center
24 prior to the time you had executed the purchase
25 agreement with Blue Cross/Blue Shield of Montana?

1 A. Well, as I mentioned, part of our model is to put
2 workforces in the states that we do business. Today, I
3 have my team, call center claims operations centers in
4 our four states, and so as part of us thinking about
5 entering into this at the purchase agreement, we wanted
6 to make sure we understood the workforce and the
7 economic conditions in the state of Montana before
8 signing that, and we were satisfied with what we
9 learned.

10 Q. A few further questions, Miss Reitan. Yesterday,
11 did you also authorize that HCSC become a signatory to a
12 second stipulation with Blue Cross/Blue Shield and the
13 Attorney General?

14 A. Yes, I did.

15 MR. KALECZYZ: May I approach the witness,
16 please, your Honor?

17 HEARING EXAMINER LEAPHART: Yes.

18 Q. (By Mr. Kaleczyk) Miss Reitan, is this, what's
19 been marked as Exhibit 10, is this a copy of the
20 stipulation that you had authorized be executed on
21 behalf of HCSC?

22 A. Yes.

23 MR. KALECZYZ: I would move the admission of
24 Exhibit 10, your Honor.

25 HEARING EXAMINER LEAPHART: Any objection?

1 MR. LASLOVICH: No, your Honor.

2 HEARING EXAMINER LEAPHART: It's admitted.

3 MR. KALECZYZ: With that, your Honor, we -- I
4 would have no further questions and we would pass the
5 witness for cross-examination.

6 HEARING EXAMINER LEAPHART: Thank you.

7 Mr. Laslovich.

8 Oh, sorry. Mr. Angoff.

9 MR. ANGOFF: You were complimenting me, your
10 Honor.

11 CROSS-EXAMINATION

12 BY MR. ANGOFF:

13 Q. Good morning, Miss Reitan.

14 A. Good morning.

15 Q. You used to work for Blue Cross of Minnesota,
16 right?

17 A. Yes, I did.

18 Q. For how long?

19 A. I started there in 1983 and ended as the Chief
20 Operating Officer. I came to HCSC in 2008 .

21 Q. And what did you start as at Blue Cross of
22 Minnesota?

23 A. I actually started in sales.

24 Q. And then what happened?

25 A. And then I went to work as a provider relations

1 negotiator.

2 Q. And then what was your next job after that at Blue
3 Cross in Minnesota?

4 A. I think at that point -- this is 33 years, right,
5 or more -- I left to go to graduate school. And then I
6 was hired back by Blue Cross and worked for a number
7 more years in their product development and product
8 management area. And then I actually had children and
9 was hired to work part-time for a surgical center, and
10 then I went back.

11 Q. And ended up as the President?

12 A. I did.

13 Q. And then did HCSC steal you away?

14 A. Actually, at the time, I had an opportunity -- I
15 was being pursued by both United Healthcare and HCSC.
16 It was the fourth time I had been approached by United
17 Healthcare, which is a publicly-traded company and it's
18 just not in my core to do that, so I was very happy to
19 go to HCSC.

20 Q. Now, at Blue Cross of Minnesota, while you were
21 there, did Blue Cross of Minnesota ever community rate?

22 A. You know, I was not accountable for any of the
23 underwriting and actuarial functions so I can't answer
24 that. I don't believe so but I can't answer with any
25 great confidence.

1 Q. Do you know whether they were ever the insurer of
2 last resort in Minnesota? That is, do you know if they
3 ever had a guaranteed issued product in Minnesota?

4 A. I know that the small group requirements required
5 guarantee issue.

6 Q. Just for the small group market?

7 A. I don't believe that Minnesota had a guarantee
8 issue requirement in the individual market except for
9 the temporary policy and some in the small group market
10 were.

11 Q. And was Blue Cross of Minnesota the administrator
12 for the Minnesota high-risk pool?

13 A. Yes, it was for most of my tenure, but the last
14 few years, it was not.

15 Q. And were you responsible for that? Well, if you
16 were President, I guess you must have been.

17 A. I mean, I had a lot of responsibilities.

18 Q. I'll withdraw the question.

19 Do you know while you were at Blue Cross of
20 Minnesota during any time, any part of your tenure, did
21 Blue Cross of Minnesota have looser underwriting
22 standards than the other carriers in the market?

23 A. I sure couldn't answer your questions. I don't
24 know.

25 Q. And do you know whether they had more compressed

1 rating rules?

2 A. Than whom?

3 Q. Than its competitors. Do you know whether
4 Minnesota -- for example, do you know whether Blue Cross
5 of Minnesota would not charge older people more than --
6 as much more than younger people as its competitors?

7 A. No. As a matter of practice, as long as I've been
8 in this business, having a level playing field, so all
9 competitors are approaching the market rating on the
10 same level playing field is very much the long-term
11 interest of the market. And as long as I've been in
12 this business at the organizations I've worked for have
13 always strived for that.

14 Q. So as far as you know then, Blue Cross of
15 Minnesota didn't do -- didn't have more -- less --
16 didn't have more compressed rates than its competitors?

17 A. Again, I think you're asking the wrong person. I
18 really can't answer that question with a great deal of
19 confidence.

20 Q. Did Blue Cross of Minnesota have a target
21 underwriting profit or loss each year while you were
22 there?

23 A. You know, I think the target -- concept of target
24 is fascinating to me because both there and at HCSC, the
25 rating occurs very much in granular levels; that that

1 rolls up into a business plan. Often, the overall
2 business plan has an overall objective of its necessary
3 margin in order to maintain its reserves or grow
4 reserves or invest in the future, and it was a similar
5 approach in Minnesota as it is to -- at HCSC.

6 Q. So then at Blue Cross of Minnesota, then if there
7 was an overall business plan -- is that what you called
8 it?

9 A. Yes.

10 Q. Okay. And was there a -- whether you call it a
11 target or a goal, was there a level of underwriting
12 profit that Blue Cross of Minnesota wished to obtain?

13 A. Again, it was typically at the net income level.
14 So underwriting is one element, but there are other
15 elements, whether it's through subsidiaries or
16 investment earnings, all aimed at a net gain after tax,
17 again to allow you to replenish your reserves or invest
18 in your company for the future.

19 Q. And Blue Cross of Minnesota then did have a target
20 net gain?

21 A. It was an outgrowth of the business conditions at
22 the time and depended a great deal on what you were
23 trying to accomplish, so every year was a little
24 different as a result of those factors.

25 Q. Okay. And so in the last few years you were

1 there, what was your target net gain?

2 MR. KALECZYZ: Your Honor--

3 THE WITNESS: I don't recall.

4 MR. KALECZYZ: Your Honor, excuse me.

5 Excuse me, Mr. Angoff. I'm not sure what the
6 relevance of all of this examination concerning
7 Minnesota Blue Cross plans from several years ago is at
8 this point. Your Honor, we'll let it go on for a while
9 but we'll object to the relevancy.

10 MR. ANGOFF: I'll move on, your Honor.

11 HEARING EXAMINER LEAPHART: All right. Thank
12 you.

13 Q. (By Mr. Angoff) You're now with HCSC?

14 A. Correct.

15 Q. And you're now -- and what's your current position
16 with HCSC?

17 A. Executive Vice President, Chief Operating Officer.

18 Q. And when you first came to HCSC, your title was a
19 little different, wasn't it?

20 A. Right.

21 Q. And what was that?

22 A. It was Executive Vice President of Information --
23 or Internal Operations and Financial Services.

24 Q. Okay. And then is your current title simply a
25 change in title or additional responsibilities, too?

1 A. There are additional responsibilities and a change
2 in title.

3 Q. Okay. And so what were your responsibilities when
4 you first came to HCSC?

5 A. All the things I had mentioned earlier except for
6 I did not have the analytic function and I also didn't
7 have the Government Programs Group.

8 Q. Okay. And now as Chief Operating Officer, you
9 oversee many things, obviously. Maybe a better way to
10 do it would be to talk about the things that you don't
11 oversee. But financial reporting is one you do have?

12 A. Correct.

13 Q. Underwriting?

14 A. Correct.

15 Q. And the actuaries?

16 A. Yes.

17 Q. And compliance?

18 A. No.

19 Q. Provider relations?

20 A. No.

21 Q. Agent relations?

22 A. No.

23 Q. Government relations?

24 A. No.

25 Q. But financial, underwriting and actuarial?

1 A. They report to the Chief Financial Officer, who
2 reports directly to me.

3 Q. All right. So you're familiar then with the
4 filing of HCSC's annual statements?

5 A. I know that we file annual statements, yes.

6 Q. And you don't prepare them yourself?

7 A. No, and I don't sign them either.

8 Q. But the people -- but you are -- but the people
9 who prepare them and do sign them are reporting either
10 directly or indirectly to you?

11 A. Correct.

12 Q. And you're generally familiar with annual
13 statements?

14 A. Generally. I love them.

15 Q. You've read an annual statement?

16 A. I have read parts of annual statements.

17 Q. Do you file the annual statement with the NAIC?

18 A. I don't know the answer. I know we do file it
19 with the State of Illinois.

20 Q. And do you know, is there just one HCSC's annual
21 statement that's filed with each of the states in which
22 you own a Blue Cross plan or are they different HCSC
23 annual statements filed in different states?

24 A. You can imagine because of the broad
25 accountability I have and the responsibilities of the

1 Chief Financial Officer, I can't answer that question
2 with any degree of specificity

3 Q. So you--

4 A. I don't know.

5 I don't know.

6 Q. So it might be the case that there are different
7 -- as far as you know, it might be the case that there
8 are different HCSC statements, annual -- there's a
9 different HCSC statement filed in New Mexico?

10 A. I'm not saying that and no, I don't know.

11 Q. You have no idea?

12 A. I don't know.

13 Q. Are you familiar with the Department of Health and
14 Human Services medical loss ratio?

15 A. Yes, I am familiar with the medical loss ratio
16 being a requirement.

17 Q. And do you know whether HCSC has filed data with
18 the Department of Health and Human Services regarding
19 its medical loss ratio for 2011?

20 A. If it's required, I'm sure we have.

21 Q. And do you know whether HCSC has met the HC -- the
22 MLR threshold specified in the HHS medical loss ratio
23 for all its business?

24 A. Are you talking about 2011?

25 Q. I'm sorry, can you--

1 A. Are you talking about 2011?

2 Q. For 2011, correct?

3 A. We have 12 rating areas so we operate in 4 states
4 and there are 3 thresholds of this medical loss ratio
5 rebate requirement, so we have basically 12 situations
6 and in 9 of the 12, we did not pay any rebates but in 3
7 of the 12 areas we did in 2011.

8 Q. And do you know what states and what markets,
9 though, you did pay a rebate in?

10 A. My recollection is that in Texas, the individual
11 market we did, and in Oklahoma was the individual and
12 small group market I believe.

13 Q. Okay. And do you know what medical loss ratio you
14 targeted in those states in which you ended up paying a
15 rebate?

16 A. You know, since the new requirements to rebate any
17 dollars that aren't at those MLR threshold levels have
18 gone into effect, our goal is to rate right around the
19 threshold so either 80 percent for the individual and
20 the small group or the 85 percent for the group size.

21 Now, we're in a transition period. Dr. McCarthy
22 referred to the one coming, but we're in one now and so
23 it sometimes takes a little while to transition which is
24 why the example from Texas, the individual market had a
25 lower medical loss ratio prior to this new rebate

1 requirement, and we've been gradually trying to increase
2 it but the objective was to get it as close as it
3 possibly could be to those medical loss ratios with the
4 rebate.

5 Q. Do you know approximately how much you had to
6 rebate for the year 2011?

7 A. I don't recall the exact amount and it varies
8 quite a bit per person. I would have to go back and
9 look it up. I don't remember the exact amount.

10 Q. Could it be close to a hundred million?

11 A. I don't think it was -- it was somewhere -- it was
12 somewhere between 85 and 95 I believe, but I don't know
13 the exact number.

14 Q. And do you expect to pay a rebate in -- for the
15 year 2012; do you know?

16 A. You know, because the rebate rule allows this kind
17 of what's called a three-month run out of your claims
18 expense, we don't know for certain but we're
19 anticipating we will be facing -- we will be providing
20 another rebate in Texas, again, because Texas
21 individuals have taken up a little bit of time to get
22 that medical loss ratio up.

23 Q. But not in the other states?

24 A. I don't know for certain. I believe there are
25 probably one or two other segments but again, there's a

1 couple more months of claim run out that occurs before
2 we know for certain.

3 Q. Do you know why that is that you're paying -- are
4 you paying or you did pay a rebate in Texas and you
5 think you might in 2012, but in the other states in
6 general, you haven't and you don't expect to?

7 A. Because we didn't -- because the medical loss
8 ratio was either at or above the 80 percent for the
9 individual and the small market or 85 percent for the
10 group market.

11 Q. In the states in which you didn't pay the rebate?

12 A. Right.

13 Q. In Texas, it was below that?

14 A. Slightly below that.

15 Q. You don't file a 10-K with the SEC, right?

16 A. We are not a publicly-traded company, so no, we
17 don't.

18 Q. But is there an HCSC annual report?

19 A. We have our statutory statements that are filed
20 with the regulators, correct.

21 Q. There's the annual statement--

22 A. Correct.

23 Q. --which we're talking about?

24 But does HCSC also publish any type of annual report
25 which it makes available to the public or its members?

1 A. Our annual statement is our public information and
2 it's available because it's public information.

3 Q. Okay. But there's no HCSC report with pictures
4 and graphs and four colors that's like a 10-K type
5 annual report?

6 A. We do annual reports of our community impact and
7 things like that, certainly.

8 Q. I'm sorry, I'm a little hard of hearing--

9 A. I'm sorry.

10 Q. --so could you speak up a little bit.

11 A. I feel like I'm talking loud.

12 Q. It's not your fault. It's my fault.

13 So you said there are certain reports. What type of
14 reports?

15 A. They're like community giving reports, things like
16 that, annual reports.

17 Q. But nothing would be like an annual report that
18 would be -- that is in effect a 10-K?

19 A. We don't file 10-Ks because we're not a
20 publicly-traded company.

21 Q. But are you familiar with the annual reports that
22 publicly-traded companies file?

23 A. Certainly.

24 Q. Okay. And does HCSC publish anything in the
25 nature of that type of report?

1 A. Our annual statement which goes to the regulators
2 which is public information.

3 Q. The annual statement--

4 A. Yes.

5 Q. --being the annual statement that we initially
6 talked about--

7 A. Yes.

8 Q. --that's filed with the regulators?

9 A. Yes.

10 Q. Are you familiar with financial examinations
11 performed by state departments of insurance?

12 A. Certainly.

13 Q. Okay. And so are you examined regularly by the --
14 is HCSC examined regularly by the Illinois Department of
15 Insurance?

16 A. Yes, we are.

17 Q. And how frequently?

18 A. Again, I'm not 100 percent sure but I know they do
19 at least three year periods, and it often takes them a
20 year to do three years so it feels like they're there
21 quite often.

22 Q. Sure. It feels like they work there. But the
23 people who work with the state insurance departments on
24 those reports, do they report either directly or
25 indirectly to you?

1 A. Typically, they're managed by our compliance
2 organization. They do not report to me, no.

3 Q. And do you know, are you examined by the other
4 three states in which you do business?

5 A. I don't know the answer to that question.

6 Q. And do you know whether you're examined by any
7 other states?

8 A. Other states?

9 Q. Other states than the four in which you--

10 A. I don't know the answer to that.

11 Q. And do you play any role in connection with these
12 examinations?

13 A. I can be -- I've been interviewed, certainly, by
14 the examiners.

15 Q. Now, HCSC prepares a financial plan each year,
16 correct?

17 A. Right.

18 Q. And are you involved in the preparation of that?

19 A. I am.

20 Q. I'm sorry?

21 A. Yes, I am. I'm sorry.

22 Q. And what is your involvement?

23 A. Reviewing the assumptions that go into it,
24 thinking through the investments and the objectives that
25 the organization has for the coming year and then

1 understanding kind of the reasonableness of the plan.

2 And then my team presents it to our board for their
3 approval.

4 Q. Okay. And this plan includes a budget for
5 operating expenses, I would assume?

6 A. Yes.

7 Q. And it includes projected investment returns?

8 A. Yes.

9 Q. Okay. And projected taxes?

10 A. Yes.

11 Q. Okay. And projected underwriting gain?

12 A. Enrollment, underwriting gain, change in business,
13 all kinds -- it's just lots of assumptions, yes.

14 Q. And so for your most recent financial plan, I
15 guess that would be for the year 2013?

16 A. Correct.

17 Q. So what was your projected underwriting gain in
18 that financial plan?

19 A. You know, I don't recall the underwriting gain. I
20 do recall the net gain after tax which was about \$650
21 million.

22 Q. Your projected net gain after tax was \$650
23 million?

24 A. Right.

25 Q. That is substantially less, isn't it, than your

1 actual net gain for 2012, isn't it?

2 A. Correct.

3 Q. And so why do you project that it would be less?

4 A. The biggest reason is the preparation for the
5 Affordable Care Act and investments that the company
6 needs to make in order to be prepared.

7 Q. Okay. And as a percentage of premium, what
8 underwriting gain would you project in your 2012
9 financial plan?

10 A. I believe that is something under one percent.

11 Q. For 2013, your projected underwriting gain was--

12 A. I'm sorry, the projected net gain after tax is
13 something under one percent.

14 Q. Right. And my question is, what was your
15 projected underwriting gain?

16 A. I don't recall the percentage.

17 Q. It was more than one percent, though, wasn't it?

18 A. Typically, yes, if you have investment income and
19 other subsidiary and you have to pay taxes, because of
20 taxes, your net is going to be less than what your
21 underwriting gain will be.

22 Q. And in your financial plan, is there also a
23 projected surplus?

24 A. It's a result of the underwriting gain and the
25 estimation of your enrollment changes so it's not really

1 a projection, it's more of a resulting measure.

2 Q. Okay. And so what was your estimated surplus in
3 your most recent financial plan?

4 A. You know, I don't recall but I will tell you at
5 650 -- at 650 million, it would be approximate to a
6 reduction in our surplus. As you grow your insured
7 business and claims expense go up, we have to earn close
8 to a billion dollars a year to stay even at the RBC
9 level of the previous year, so at 650, it would have
10 been a drop in the RBC level.

11 Q. Say that again. You've got to earn close to a
12 billion dollars a year?

13 A. To stay even.

14 Q. To keep your surplus level?

15 A. Yes, because we're a very big company.

16 Q. And do you -- you've just got one big amount of
17 surplus, right? Surplus isn't allocated to each of your
18 four states, is it?

19 A. Correct.

20 Q. Have any of the state insurance departments asked
21 you to allocate surplus to their states?

22 A. I don't know the answer to that question.

23 Q. You've never heard any discussion of that issue?

24 A. No. Again, I haven't. It doesn't mean it hasn't
25 been asked. I'm saying I don't know the answer to that

1 question.

2 Q. And you have a projected underwriting gain by
3 state?

4 A. Yes, we do.

5 Q. Okay. And what was that -- what were your
6 projected underwriting gains by state in 2012?

7 A. 2012 or '13?

8 Q. First 2012.

9 A. I don't recall the projection, but they do vary
10 significantly because our states are quite different in
11 their makeup of their business, their size. We
12 typically have underwriting gains in Illinois,
13 underwriting gain estimates or projections in Illinois
14 and Texas that are in the, you know, in Illinois a
15 couple hundred million and Texas, it's maybe less than
16 that. In new Mexico, because it's a small plan, we
17 often project either break even or loss situations. And
18 Oklahoma has changed a bit over the years as they grow.

19 MR. KALECZYK: Your Honor, with this line of
20 questioning, I don't know, but it sounds like we may be
21 getting into confidential and proprietary information
22 with respect to the projections and budgets for future
23 years. Miss Reitan is probably in a better position
24 than I to ultimately make that determination, but if, in
25 fact, we are headed in that direction, we would ask that

1 you close that part of the proceedings.

2 HEARING EXAMINER LEAPHART: Would you like to
3 take a break and prepare--

4 MR. KALECZYZ: I would appreciate that.

5 HEARING EXAMINER LEAPHART: --that aspect?

6 MR. KALECZYZ: Yes, I would, please.

7 HEARING EXAMINER LEAPHART: Let's take a
8 10-minute break.

9 (Whereupon, a brief recess was taken.)

10 HEARING EXAMINER LEAPHART: Let's reconvene.

11 MR. KALECZYZ: Your Honor, during the break,
12 Mr. Angoff and I conferred about the line of questioning
13 that he is moving toward and we've agreed that for
14 purposes of the immediate line of questioning, there is
15 confidential and proprietary information in the view of
16 HCSC, and we would ask that the room be cleared as it
17 was yesterday, the same stipulation in effect as
18 yesterday.

19 MR. ANGOFF: And the principle, your Honor, is
20 this, for forecasts, the position HCSC is taking is that
21 that should be confidential, which for purposes of this
22 hearing, we agree to. We do not want that to be taken
23 by anyone as our -- as any -- as our acceding to the
24 position it really is trade secret.

25 HEARING EXAMINER LEAPHART: The same

1 understanding we had yesterday?

2 MR. ANGOFF: Yes, sir. But the things that
3 aren't -- aren't forecasts, those aren't confidential
4 and I've got one question that doesn't involve the
5 forecast and then a series that do involve the forecast.

6 So can we go ahead with the one question?

7 HEARING EXAMINER LEAPHART: You're okay with
8 the non-forecast?

9 MR. KALECZYK: As long as Mr. Angoff is asking
10 questions about actual performance, we don't have any
11 problem with that. When he is asking for either
12 forecasts for 2013, 2014, or alternatively, if he's
13 asking, for example, what was forecasted in 2011 for
14 your 2012 financials, that, again, we would have an
15 issue with. And so even if it's forecasts that were
16 made in prior years, we would ask that that be sealed.
17 Questions about actual performance, we don't have a
18 problem with.

19 HEARING EXAMINER LEAPHART: Did you have some
20 question as to actual? You can proceed with those.

21 MR. ANGOFF: Just one.

22 Q. (By Mr. Angoff) Miss Reitan, we talked about a
23 surplus, an allocated surplus to different states, and I
24 forget exactly where we were but I wanted to know
25 whether any insurance commissioners had asked HCSC to

1 allocate surplus to their states, and I forget what your
2 answer was?

3 A. I don't believe so but I don't know for certain.

4 Q. Okay.

5 MR. ANGOFF: Your Honor, may I have this
6 marked?

7 HEARING EXAMINER LEAPHART: Yes, you may.

8 Q. (By Mr. Angoff) Miss Reitan, I've handed you
9 what's been marked as Commissioner's Exhibit B for
10 identification and ask whether you can identify it?

11 A. This is the -- are the minutes from the December
12 9th board meeting of HCSC.

13 MR. KALECZYK: Excuse me, your Honor, this
14 document, as it indicates on the face of it is
15 confidential and proprietary information. To the extent
16 that Mr. Angoff is going to ask any questions about
17 that, I think we've now reached a point in the
18 proceedings where they should be closed to the public
19 pursuant to the agreements we had yesterday and
20 discussed a few minutes ago.

21 MR. ANGOFF: That's fine with us, your Honor.
22 I just would first like to move what has been marked as
23 Commissioner's Exhibit B into evidence as Commissioner's
24 Exhibit B.

25 HEARING EXAMINER LEAPHART: Is there any

1 objections to Commissioner's Exhibit B?

2 MR. KALECZYK: We have no objection, your
3 Honor, provided that, again, this exhibit be sealed
4 along with the testimony that I think Mr. Angoff is
5 about to elicit.

6 HEARING EXAMINER LEAPHART: Any objection from
7 the Attorney General's Office?

8 MS. HUBBARD: None, your Honor.

9 HEARING EXAMINER LEAPHART: It's admitted. So
10 pursuant to that stipulation, at this point, I would ask
11 that everybody other than the attorneys involved in this
12 matter please retire to the lobby and that the doors be
13 closed.

14 (Whereupon, a portion of the proceedings were
15 sealed.)

16 (Whereupon the following proceedings were held in
17 the presence of the Public.)

18 HEARING EXAMINER LEAPHART: Let the record
19 reflect that the public has been invited back into the
20 courtroom and are present for any further examination.

21 MR. ANGOff: Thank you, your Honor.

22 CROSS-EXAMINATION (Cont.)

23 BY MR. ANGOff:

24 Q. Miss Reitan, you're in charge -- did you say
25 you're in charge of the team which is negotiating the

1 terms of the transaction between HCSC and Blue Cross of
2 Montana?

3 A. Yes, I am.

4 Q. Okay. And you are one of the people, weren't you,
5 that met with Blue Cross of Montana people on June 11th
6 in Three Forks, Montana, right?

7 A. Yes, I was there.

8 Q. And what did you understand the purpose of that
9 meeting to be?

10 A. I understand the purpose was for the Board of
11 Directors of the Montana plan to talk to us and
12 potentially other Blue Cross plans about their interest
13 in a possible alliance.

14 Q. And did you know that Blue Cross -- did you think
15 that Blue Cross of Montana was meeting with any other
16 companies at about the same time?

17 A. We were not told that directly but we guessed that
18 that was the case as well.

19 Q. Did you think that there was more than one company
20 involved?

21 A. I knew there was definitely at least one more. It
22 could have been more than that.

23 Q. And did you think that the other company was the
24 company that we referred to in this proceeding as
25 Company X?

- 1 A. I have no way of answering that.
- 2 Q. You don't know who Company X is?
- 3 A. I'm not a hundred percent sure, and I don't know.
- 4 Q. Now, there were several issues to be negotiated
- 5 between Blue Cross and HCSC, correct?
- 6 A. Correct.
- 7 Q. Okay. And as the head of the team, what were your
- 8 biggest concerns in the negotiations?
- 9 A. It's kind of a broad question. Do you have
- 10 something more specific?
- 11 Q. No, just what was -- in talking to Blue Cross of
- 12 Montana about a possible affiliation, what was most
- 13 important to HCSC?
- 14 A. Well, I think we've said earlier that one of our
- 15 objectives as a non-investor owned Blue Cross plan to
- 16 try to find a way that we can help other Blue Cross
- 17 plans interested in staying non-investor owned meet
- 18 their needs for the future, and so this was an
- 19 opportunity to have a conversation with a like-minded
- 20 Blue Cross plan.
- 21 Q. Okay. And other than the document that we were
- 22 earlier just previously discussing, did HCSC ever
- 23 estimate or retain anyone else to estimate the value of
- 24 Blue Cross of Montana?
- 25 A. We didn't, and we didn't with that one either.

1 Q. Well, what -- I thought you had never seen that
2 document?

3 A. Well, I think it was represented in the cover
4 letter and reflecting in the cover letter, what the
5 cover letter said. I'm reflecting what the cover letter
6 said.

7 Q. Other than that cover letter, you have no personal
8 knowledge one way or the other about that report?

9 A. Right, correct.

10 Q. Did you ever look at any other type of -- in the
11 course of your negotiations with Blue Cross of Montana,
12 any comparable companies, any companies that were
13 comparable to Blue Cross of Montana?

14 A. No, other than the fact that the Blue Cross/Blue
15 Shield of New Mexico plan had some similarity to it at
16 the time that that asset agreement was signed.

17 Q. Okay. Did you -- you weren't at HCSC when Blue --
18 when the acquisition of Blue Cross of New Mexico and
19 Oklahoma occurred, right?

20 A. Correct.

21 Q. But did you look at how much HCSC paid for Blue
22 Cross of New Mexico and Blue Cross of Oklahoma?

23 A. Incumbent in the relationship to the transaction,
24 I became aware of it, yes.

25 Q. And did you look at -- did you convert that into

1 a per covered life or per member cost?

2 A. I don't think that was the methodology.

3 Q. So did there come a time when Blue Cross and HCSC
4 agreed that the price that HCSC would pay would be
5 determined by an expert valuation?

6 A. In any business transaction, as I understand it --
7 I'm not a transaction expert -- the understanding of
8 what each party is looking to accomplish and the
9 environment that they're operating in, particularly when
10 it comes to Blue plans, you have to take all that into
11 account and you have to, in this case, had to take into
12 account the conversion statute and what it dictated.

13 Q. And so did there come a time when HCSC and Blue
14 Cross of Montana agreed that the value -- that the price
15 that HCSC would pay would be determined by a third party
16 valuation?

17 A. The methodology we agreed to use was to gain an
18 independent valuation of the fair market value as was
19 required by the conversion statute. And then HCSC
20 reserved the right to either enter into that valuation
21 with the Montana plan or not.

22 Q. You agreed to -- am I correct in understanding
23 that you agreed to purchase the Blue Cross of Montana
24 assets subject to a price to be determined?

25 A. We agreed to approach this with a fair market

1 value valuation, independent valuation to set the price
2 which was what we believed the conversion statute told
3 us we needed to do.

4 Q. But did you -- did you understand that you would
5 be bound by whatever the valuation was or did you
6 believe that you were free to walk away?

7 A. Well, it was an independent valuation and it was
8 gotten by the Montana plan and then we, after getting
9 it, we either accepted it and that became the purchase
10 price or we could have not and not gone ahead with the
11 alliance.

12 Q. You could have rejected it?

13 A. We could have not gone ahead.

14 Q. And did you have any discussions as to what the
15 valuation would have to be in order for you not to go
16 ahead with the transaction?

17 A. No.

18 Q. Okay. At what price would you have walked away
19 from the transaction?

20 A. Well, as we looked at the transaction, we thought
21 about three -- you know, a number of factors. One was
22 certainly the purchase price. The second one was the
23 fact that we were going to be leaving a surplus behind
24 and knew that the minute the members of the Montana plan
25 became our members, we would have to cover their surplus

1 requirements, so that was something that's been on our
2 mind. And part of our thinking about what the value --
3 what the right value is or how much we would pay.

4 And then the last piece certainly is what it costs
5 to convert and invest in another Blue Cross plan in
6 another state. So all those three factors played
7 together for us in terms of what becomes a reasonable or
8 unreasonable overall cost.

9 Q. Sure. And at what price would you have walked
10 away from the transaction?

11 A. You know, I think we're probably there.

12 Q. I'm sorry?

13 A. I think we're there. We've agreed -- we've
14 stipulated a 40.2 million price, and we think it's in
15 the range of a reasonable fair market value, and given
16 the other expenses that we are anticipating, it is about
17 as far as I can go from an authorization standpoint.

18 Q. The valuation that you originally agreed to was
19 17.6 million, correct?

20 A. Correct.

21 Q. Okay. And then how did you go from 17.6 million
22 to 40.2 million?

23 A. There was a valuation that was done by the State
24 as part of their process, the Attorney General's Office,
25 and also within our valuation, there was an upper end

1 range, so the ranges all appear to converge and it made
2 sense to us that this is a fair market value.

3 Q. So the 40.2 million is still within the range of
4 the--

5 A. Correct.

6 Q. --of the valuation?

7 Did HCSC ever consider having an investment banker
8 value Blue Cross of Montana?

9 A. No.

10 Q. Have you had investment bankers value other
11 companies that you were acquiring?

12 A. I have not been involved in them. Others at HCSC
13 may have but I have not.

14 Q. Do you know how -- and I know you weren't at the
15 company at this time, but do you know how HCSC
16 determined how much it would pay for Blue Cross of New
17 Mexico?

18 A. I don't know.

19 Q. And do you know how much -- how HCSC agreed how
20 much -- how much H -- do you know how HCSC determined
21 how much it would pay for Blue Cross of Oklahoma?

22 A. I don't know.

23 Q. Now, once the Affordable Care Act takes full
24 effect in 2014, there will be restrictions on both
25 underwriting and rating, correct?

1 A. Correct.

2 Q. Will HCSC then have less use for actuaries and
3 underwriters? That sounds too harsh. Will actuaries
4 and underwriters have fewer responsibilities because of
5 the mandated rating and underwriting regime under the
6 Affordable Care Act?

7 A. Personally, I think it's the equal employment act
8 for actuaries and for financial people, to be honest
9 with you.

10 Q. So you're not worried about your actuaries needing
11 things to do?

12 A. No.

13 Q. Now, the Affordable Care Act prohibits insurers,
14 doesn't it, from using health status in rating after
15 2014?

16 A. Correct.

17 Q. But can you still use a wellness program as a
18 rating factor?

19 A. I believe that there may be some ability to use
20 whether people smoke or not and maybe a few other
21 factors but I don't know if there's much beyond that.

22 Q. Okay. And are you familiar with the wellness
23 programs that HCSC currently uses?

24 A. To some degree, yes.

25 Q. What are they?

1 A. That's a pretty broad question.

2 Q. Well, what -- in connection with your rating
3 methodology, what types of -- what program would enable
4 someone to get a decrease if he or she complied with it
5 and/or would get an increase if he or she didn't?

6 A. You know, again, we are in the process of putting
7 all of our products and rates together for ACA and lots
8 is still in flux and I'm also not an actuary so I can't
9 answer that question.

10 Q. I'm not asking you about the future but currently.
11 I'm asking currently, do you know what wellness programs
12 you have in place?

13 A. Not with great specificity, no.

14 Q. Did you read Mr. Galasso's valuation?

15 A. Not completely, no.

16 Q. What did you read of Mr. Galasso's valuation?

17 A. Some of the summary.

18 Q. Okay. And are you aware that he estimated that
19 the average increase in cost for the first year after
20 the Affordable Care Act is in effect, that is the
21 increase in the riskiness of the book of business would
22 be 25 percent in the individual market and 18 percent in
23 the small group market?

24 A. I did not -- don't recall that, but it doesn't
25 surprise me.

1 Q. So that sounds reasonable?

2 A. It could be. That could be higher. There's a lot
3 of uninsured young people with a different illness
4 burden and it depends a lot on which state and market
5 you're particularly talking about.

6 Q. But does that sound reasonable to you?

7 A. Again, it might as an overall average, but we
8 don't rate on overall averages. We rate on specific
9 markets and specific rating areas so I don't think you
10 can extrapolate one to the other.

11 Q. So it could be higher; it could be lower?

12 A. Correct.

13 Q. Are you going to need a broker network to sell
14 through the exchanges?

15 A. Our plan is to do both, sell both direct through,
16 you know, web-based tools and through the exchanges and
17 also to use insurance agents. We think they're going to
18 play an important role, particularly during the market
19 transition period.

20 Q. Do you know whether people who buy without an
21 agent would pay a lower price than people who buy
22 through an agent?

23 A. Again, I'm not as sure about all of our approach
24 to our rate setting at this stage of the game so I can't
25 answer that question.

1 Q. Before you agreed to -- before HCSC agreed to
2 enter into this transaction with Blue Cross of Montana,
3 did you have any concerns about the costs possibly not
4 being worth -- the benefits possibly not being worth the
5 cost because of Montana's small size?

6 A. Certainly, we weighed a number of factors and
7 because of our fiduciary duty to our policyholders, we
8 had to make sure we made a good business decision. So
9 there were a number of factors, but at this stage of the
10 game, we feel okay about where we are.

11 Q. And in all your other states, in the three other
12 states where what used to be Blue Cross of Illinois
13 acquired the Blue Cross plans, there's been substantial
14 growth, correct?

15 A. Correct. And there is still a Blue Cross/Blue
16 Shield of Illinois.

17 Q. I stand corrected. Thank you.

18 Do you have any reason to expect that there wouldn't
19 be substantial growth of Blue Cross of Montana?

20 A. Again, it's a little hard to tell because we
21 haven't done any market projections or significant work
22 on the Montana market and also because everything is
23 changing because of ACA.

24 Q. You've done no analysis of the Montana market?

25 A. You know, I personally, when we first got the call

1 from Montana, I looked up the Montana statutes, the
2 census statistics and tried to get a sense of the state
3 and in terms of geo -- demographic statistics, things
4 like that. And then you certainly heard that we've done
5 some analysis of workforce in the state of Montana but
6 beyond that, really, no, we have really not done any
7 more.

8 Q. So you've agreed to purchase the Blue Cross of
9 Montana assets in this case for \$40.2 million but you
10 haven't looked at the competition that Blue Cross has in
11 Montana?

12 A. At a cursory level just because of conversations
13 with the Blue Cross plan here, certainly, but, you know,
14 we are -- this is an asset purchase. We're purchasing
15 the insurance business of Blue Cross/Blue Shield of
16 Montana. We are in the insurance business, and we're in
17 the individual market and the small group market and the
18 group market. We know this business pretty well. And
19 we are not an investor-owned group plan and they are as
20 well, so with some pretty high level review, we can have
21 an understanding of the market.

22 Q. Would you have entered into this transaction if
23 you didn't believe that you could grow the business in
24 Montana?

25 A. Yeah, we may have.

1 Q. And how would that be a benefit to -- if you
2 couldn't grow the business of Montana, how would that
3 benefit -- why would you enter into the transaction?

4 A. Because we have other objectives as a company.
5 You know, I mentioned before that we're a non-investor
6 owned mutual company, and we believe in the model and we
7 also believe that the Blue Cross approach or having a
8 Blue Cross plan available for every geography in the
9 country is a good thing, and so some of our objective is
10 related to that purpose and mission and some of it is a
11 business objective, but it's pretty strongly also that
12 purpose and mission.

13 Q. So you would enter into this transaction at least
14 in part for altruistic reasons?

15 A. You bet.

16 Q. The members of HCSC own the company, right?

17 A. Correct.

18 Q. Okay. And so the members are also the
19 policyholders, correct?

20 A. The policyholders are the members.

21 Q. And the policyholders get -- have certain benefits
22 by reason of being policyholders, right? They -- under
23 the contract that they have, they get certain benefits,
24 correct?

25 A. Correct, but you're going to be -- I'm, again, not

1 a lawyer and I'm not a structure -- not a person who
2 understands structure to a significant degree, so I do
3 know that we're a mutual and that we have policyholders
4 and that they elect our board of directors.

5 Q. Okay. And do you know what benefits members get
6 by reason of their status as members?

7 A. I couldn't answer beyond what I just did.

8 Q. And do you know when, if at all, the members meet?

9 A. Annually.

10 Q. And do you know when the last time is that they
11 met?

12 A. I think it might have been in February.

13 Q. And do you know what action the members take at
14 their annual meeting?

15 A. I know they elect the board of directors.

16 Q. Do you know whether they make any other decisions?

17 A. Again, I'm not the best person to answer that
18 question so I don't know.

19 Q. And have you ever gone to any of the members'
20 meetings?

21 A. I have, yes.

22 Q. When was the last one that you went to?

23 A. I think I went this year.

24 Q. I'm sorry?

25 A. I think I went this year.

1 Q. And so at that meeting that you attended, the
2 members elected -- did you remember that -- do you
3 remember whether they, the members, elected a board of
4 directors?

5 A. They elected the board of directors, the members
6 of the board whose term was up and open for reelection,
7 yes.

8 Q. And do you remember whether the members at that
9 meeting took any other action?

10 A. I don't recall.

11 Q. You don't remember them specifically taking any
12 other action?

13 A. I don't remember.

14 Q. We've heard a lot about a possible facility in
15 Great Falls, Montana that HCSC would open if this
16 transaction closed, correct?

17 A. Correct.

18 Q. And in your testimony and your prefiled testimony,
19 you said that if we didn't do it -- if you couldn't --
20 if HCSC couldn't make final plans by the end of
21 February, that would be too late, correct?

22 A. Well, can you tell me what page.

23 Q. Sure, it's right at the end of your testimony,
24 page 19, the first paragraph.

25 A. So can I read it?

1 Q. Please do.

2 A. HCSC must have additional facilities along with
3 the trained workforce ready for the new insurance
4 exchange enrollment that begins in October of this year.
5 To accomplish that objective, HCSC must begin finalizing
6 its customer service center plans later this month,
7 February in quotes. If HCSC does not open a center in
8 Great Falls or in Montana, it will need to open an
9 additional center in another location in one of our
10 states.

11 I think the key thing here is we were finalizing our
12 plans for customer service in February.

13 Q. It was impossible in February, wasn't it, to
14 finalize plans that would include a Great Falls facility
15 because you didn't know whether there would be a Great
16 Falls facility?

17 A. Well, I sure hoped we could have known. The
18 original hearing was set for the 12th and we were really
19 hoping we would have a better indication within the
20 month of February, certainly. And the reason is because
21 of ACA, if for no other reason.

22 We have a lot of expansion. We have a thousand open
23 positions today in our company. And the problem is ACA
24 has an October 1 deadline and it is not going to move,
25 so we can't move either. We have to get this work done.

1 Q. And how did you go from saying you had to begin
2 finalizing your customer service center plans later in
3 February in your prefiled testimony to what you said --
4 what was in the stipulation that was entered into
5 between -- among HCSC and Blue Cross and the Attorney
6 General's Office two days ago where the deadline is now
7 March 30 by which you must finalize customer service
8 plans?

9 A. Well, and again, this statement refers broadly to
10 customer service plans, just to be clear, in my prefiled
11 testimony. But, you know, we have -- our objective is
12 to have that call center open and able to start taking
13 calls in August of this year, so you just back it up
14 from then, try to figure out when you have to have
15 people trained and ready to go; therefore, when you have
16 to start their training, when you need to do their
17 hiring, where you're going to do their training and then
18 how the call center will be made available in time.

19 So I refer -- I rely on my teams that do this work
20 to tell me what time do you need to get this work done.
21 And the first answer you always get is I'll take as much
22 time as you can give me, and then you push them a little
23 bit harder, and because of the change of events here,
24 I've been pushing them. And we enter -- you know, it
25 would have been -- we would have made less commitments

1 by the end of February.

2 We're already into some commitments and we need to
3 make more commitments. We get to the point of no return
4 by the end of March.

5 Q. So as of today, you're saying the point of no
6 return is March 30th?

7 A. Correct.

8 Q. And so what do you need -- what -- what is HCSC
9 requiring the State of Montana to commit to in order for
10 HCSC to provide a hundred jobs in Great Falls?

11 A. You know, again, I'm not a lawyer and so I don't
12 know enough about kind of what technically or legally
13 this might translate into, but I understand that, you
14 know, actual closing of a company takes a lot longer.
15 There may be some procedural things that need to be
16 accomplished. But as a businessperson, I need an
17 understanding of whether HCSC is highly likely to be
18 doing business in Montana because, if we are, we would
19 like to begin putting more employment here.

20 Q. So if HCSC does not believe that it's highly
21 likely that -- if HCSC by March 30th does not believe
22 that it's highly likely that the transaction will close,
23 then it's too late to establish this facility in Great
24 Falls for this year?

25 A. It's a real missed opportunity. I will say up

1 until the continuance that occurred, I didn't have my
2 teams working on a Plan B. This was my Plan A and I
3 didn't have a Plan B, but we're doing some other
4 contingency planning in case it doesn't look like it's
5 going to happen.

6 Q. So unless Health Care Service Corporation does not
7 believe by March 30th of this year that it's highly
8 likely that the transaction will be approved, then it
9 will be too late for HCSC to establish a facility in
10 Great Falls for the upcoming year; is that correct?

11 A. It would be too late without us spending money
12 that we wouldn't be able to ultimately use, which I
13 would prefer not to do.

14 Q. So March 30th then is not a drop-dead date?

15 A. No, it's a pretty heavy drop-dead date. People
16 want to start doing remodeling and start doing hiring
17 fairs and things like that. And I really don't want to
18 do those things. I think that would be imprudent and
19 unfair to people if we did, so it really is a point of
20 no return.

21 Q. So by point of no return, you mean if the State of
22 Montana does not assure HCSC by November -- by March
23 30th, that the transaction will close, HCSC will not
24 open the facility in Great Falls?

25 A. I think I said that I'm looking for high

1 likelihood or a level of comfort that we'll be doing
2 business here, and I said I don't know what that means
3 in terms of legal terminology or other steps that could
4 be taken.

5 Q. Sure. But if you don't have that level of comfort
6 by March 30th, then there will be no facility in Great
7 Falls?

8 A. As a businessperson accountable for this, it would
9 be -- yes, make me very uncomfortable.

10 MR. ANGOFF: Thank you, your Honor.

11 Thank you, Miss Reitan. And that's all I have.

12 THE WITNESS: Thank you.

13 HEARING EXAMINER LEAPHART: I would like to ask
14 a question, if I could. Does the opening of the
15 facility in Great Falls go hand in hand with the asset
16 purchase? Can they -- is there the possibility that you
17 could go ahead with the asset purchase even if you
18 couldn't open the facility in Great Falls?

19 THE WITNESS: Yes. Yes, we would. But it's
20 such a great opportunity to begin our workforce
21 expansion here because we do need to expand our
22 workforce, so I'm not saying that we wouldn't go ahead
23 with the asset purchase, I'm just saying I've got these
24 deadlines I need to meet and I need an employee base.

25 HEARING EXAMINER LEAPHART: Thank you. Miss

1 Hubbard.

2 CROSS-EXAMINATION

3 BY MS. HUBBARD:

4 Q. Miss Reitan, is it your understanding that HCSC
5 and Blue Cross/Blue Shield can walk away from this deal,
6 withdraw their application at any time?

7 A. I believe there's -- I know we entered into a
8 stipulation and I'm not recalling the specific details
9 of that.

10 Q. Would it help you if you had the stipulation in
11 front of you?

12 A. It would, thank you.

13 Q. Take your time in reviewing it. I'm just asking
14 for your appreciation of whether HCSC and Blue Cross/
15 Blue Shield could walk away from the deal?

16 A. I guess I read on the second page, number -- under
17 6B, it appears -- the way I would read this is up until
18 the March 30th date, we are obligated to continue and
19 after that, we wouldn't be under any obligation. That
20 would be the way I would read it.

21 MS. HUBBARD: Thank you.

22 MR. MCMAHON: Nothing for Blue Cross, your
23 Honor.

24 HEARING EXAMINER LEAPHART: Redirect.

25 MR. KALECZYK: We have no redirect, your Honor.

1 HEARING EXAMINER LEAPHART: Okay. Thank you,
2 Mrs. Reitan. You may step down.

3 MR. KALECZYZ: Your Honor, we're going to do a
4 little shuffle of seats for a moment.

5 HEARING EXAMINER LEAPHART: Do you need a
6 break?

7 MR. KALECZYZ: No, we don't need a break, your
8 Honor.

9 HEARING EXAMINER LEAPHART: Mr. Laslovich.

10 MR. LASLOVICH: I would like a short break if I
11 may.

12 HEARING EXAMINER LEAPHART: Ten minutes.

13 MR. LASLOVICH: That would be great.

14 HEARING EXAMINER LEAPHART: Ten minutes after
15 three.

16 (Whereupon, a brief recess was taken.)

17 HEARING EXAMINER LEAPHART: It's 3:10. Are we
18 ready to proceed?

19 MS. WITT: We are, your Honor. The Applicants
20 calls James Galasso.

21 HEARING EXAMINER LEAPHART: Good afternoon.

22 THE WITNESS: Good afternoon.

23 ///

24 ///

25 ///

1 JAMES P. GALASSO,
2 a witness, after having been first duly sworn, testified
3 upon his oath as follows:

4 DIRECT EXAMINATION

5 BY MS. WITT:

6 Q. Would you state your full name and spell your last
7 name for the record, please.

8 A. James P. Galasso, G-A-L-A-S-S-O.

9 MS. WITT: May I approach the witness?

10 HEARING EXAMINER LEAPHART: You may.

11 Q. (By Ms. Witt) Mr. Galasso, I'm going to approach
12 you and hand you a document entitled Direct Testimony of
13 James P. Galasso dated February 8th, 2013. Is that
14 testimony that you prepared in connection with the
15 application that brings us here today, Mr. Galasso?

16 A. Yes, it is.

17 Q. And do you adopt that testimony in connection with
18 these proceedings as it is written?

19 A. Yes, I do.

20 Q. Have you been made aware that Blue Cross/Blue
21 Shield of Montana, Health Care Service Corporation and
22 the Montana Attorney General have stipulated for
23 purposes of this action that \$40.2 million represents a
24 fair market value of the purchased assets?

25 A. Yes, I am.

1 MS. WITT: Pass the witness, your Honor.

2 HEARING EXAMINER LEAPHART: Thank you.

3 Commissioner.

4 MR. LASLOVICH: Thank you, your Honor.

5 HEARING EXAMINER LEAPHART: Mr. Laslovich.

6 MR. LASLOVICH: Would you give me a second,
7 your Honor, to get organized.

8 HEARING EXAMINER LEAPHART: Okay. That podium
9 is hard to work from.

10 MR. LASLOVICH: It's awful.

11 HEARING EXAMINER LEAPHART: It's a gem.

12 MR. LASLOVICH: Pardon me? Yes.

13 CROSS EXAMINATION

14 BY MR. LASLOVICH:

15 Q. Mr. Galasso, good afternoon.

16 A. Good afternoon.

17 Q. It's really good seeing you again. I appreciate
18 you coming to Montana.

19 A. Thank you.

20 Q. You and I spoke briefly during one of the breaks,
21 Mr. Galasso, and I want to just make sure that it's
22 clear in the record. Some people have referred to you
23 as Dr. Galasso, some have referred to you as Mr.
24 Galasso. I want to make sure I refer to you
25 appropriately. Is it Dr. Galasso or Mr. Galasso?

1 A. Mr. Galasso.

2 Q. Okay. Thank you, sir.

3 Mr. Galasso, do you have a copy of your report that
4 you did on behalf of Blue Cross/Blue Shield of Montana?

5 A. No, I do not.

6 Q. We're going to get into some questions about your
7 report. Would it assist you to have a copy of that
8 report once we get into those questions?

9 A. Yes, it would.

10 MR. LASLOVICH: Your Honor, if I may approach.

11 HEARING EXAMINER LEAPHART: You may.

12 MR. LASLOVICH: And this is a part of the
13 application, your Honor, so I'm presuming I don't need
14 to have it marked as an exhibit and admitted.

15 HEARING EXAMINER LEAPHART: It's in the record.

16 MR. LASLOVICH: Okay.

17 HEARING EXAMINER LEAPHART: Would you remind me
18 which number, if you know.

19 MR. LASLOVICH: I will tell you.

20 THE CLERK: 5.

21 HEARING EXAMINER LEAPHART: 5.

22 MR. LASLOVICH: Yes, your Honor, Tab 5. Thank
23 you.

24 Q. (By Mr. Laslovich) Mr. Galasso, have you had a
25 chance to briefly look at your report that I've just

1 given you?

2 A. Yes.

3 Q. Is it your full report that you prepared for Blue
4 Cross/Blue Shield of Montana which is attached to the
5 application?

6 A. Well, this is the one marked Privileged and
7 Confidential, and I know we had -- let me just check one
8 page. I hate to say this, but I think there was a
9 subsequent version to this report that was ultimately
10 filed.

11 There was a little expansion of that section.

12 Yeah, I have the final report.

13 MR. LASLOVICH: I really apologize, Mr.
14 Galasso, and your Honor.

15 HEARING EXAMINER LEAPHART: Mr. Galasso, feel
16 free to move that microphone so you can access the
17 report.

18 THE WITNESS: Thank you.

19 MR. LASLOVICH: Forgive me. I thought I was
20 being smart and getting the one that was marked because
21 we had page number issues, and clearly I got the wrong
22 one, so I apologize.

23 Q. (By Mr. Laslovich) Before we get into that
24 report, Mr. Galasso, you're an actuary, correct?

25 A. Correct.

- 1 Q. You've been an actuary for a long time, correct?
- 2 A. Yes.
- 3 Q. And you've never done work for Blue Cross/Blue
- 4 Shield of Montana prior to doing this report; is that
- 5 correct?
- 6 A. That's correct.
- 7 Q. But you have done work for some Blue Cross/Blue
- 8 Shield clients across the country; is that correct?
- 9 A. That's correct.
- 10 Q. You were previously employed by Blue Cross/Blue
- 11 Shield of Florida; is that correct?
- 12 A. Correct.
- 13 Q. And subsequent to that employment, you consulted
- 14 for Blue Cross/Blue Shield of Florida; is that correct?
- 15 A. Correct.
- 16 Q. And then also consulted for Blue Cross/Blue Shield
- 17 of Louisiana; is that correct?
- 18 A. Correct.
- 19 Q. And Blue Cross/Blue Shield of Michigan; is that
- 20 correct?
- 21 A. That's correct.
- 22 Q. Blue Cross/Blue Shield of Mississippi; is that
- 23 correct?
- 24 A. Correct.
- 25 Q. Blue Cross/Blue Shield of Kentucky?

- 1 A. Correct.
- 2 Q. Blue Cross/Blue Shield of North Carolina?
- 3 A. Correct.
- 4 Q. Blue Cross/Blue Shield of South Carolina?
- 5 A. Correct.
- 6 Q. Blue Cross/Blue Shield of Georgia?
- 7 A. Correct.
- 8 Q. Blue Cross/Blue Shield of Hawaii?
- 9 A. Correct.
- 10 Q. And some consulting work for the Blue Cross/Blue
- 11 Shield Association; is that correct?
- 12 A. Correct.
- 13 Q. To your knowledge, have I missed any Blue Cross
- 14 plans that you've done consulting work for in the past?
- 15 A. Probably just say WellPoint, which covers several
- 16 Blue Cross/Blue Shield plans.
- 17 Q. So that report that you have in front of you, Mr.
- 18 Galasso, is dated November 9th, 2012; is that right?
- 19 A. Correct.
- 20 Q. And what was your understanding of what you were
- 21 supposed to do when you were contacted by Blue
- 22 Cross/Blue Shield of Montana?
- 23 A. Evaluate -- conduct a cash flow analysis of
- 24 specified contracts that were presented to me for
- 25 evaluation.

1 Q. Did you know -- let me just back up.

2 Did Blue Cross/Blue Shield of Montana tell you that
3 they were going to use your valuation as part of a
4 potential acquisition?

5 A. They said they were considering an acquisition,
6 yes, and it might very well be part of that.

7 Q. But you didn't know who the potential acquirers
8 were; is that right?

9 A. That's correct.

10 Q. And when you did your report, you had discussions
11 with Blue Cross/Blue Shield of Montana management; is
12 that right?

13 A. Correct.

14 Q. And the purpose of those discussions were to
15 ensure that you had, I'll use the word "reasonable"
16 assumptions in your report; is that correct?

17 A. That's correct.

18 Q. And--

19 A. I should also say also reasonable factual data,
20 factual assorted data.

21 Q. Very good. Thank you.

22 And am I correct that your primary point of contact
23 at Blue Cross and Blue Shield of Montana when you were
24 doing your work was Jim Spencer, the chief actuary, for
25 Blue Cross/Blue Shield of Montana?

1 A. He's the person I spent most of my time with, yes.

2 Q. And am I correct in saying that you certainly
3 relied on some of the assumptions that Blue Cross/Blue
4 Shield of Montana submitted to you during the course of
5 your work?

6 A. Relied on -- I guess I would consider it
7 consultation, that we had back and forth discussion and
8 ultimate agreement as to what were reasonable
9 assumptions.

10 Q. Okay. You talked briefly in your deposition about
11 your modeling, and I just want to briefly ask you a
12 couple of questions about your modeling. You're the
13 founder of your company; is that correct?

14 A. That's correct.

15 Q. And as founder of your company -- correct me if
16 I'm wrong -- you were the one who created the Optimizer?

17 A. That's correct.

18 Q. And can you just tell -- let me go to the next
19 question and then we'll try to explain. You also
20 created the Segmenter; is that correct?

21 A. That's correct.

22 Q. Can you tell us just briefly and to the extent you
23 can in layman's terms what those two models are.

24 A. I will make it very brief and obviously, if you
25 have any more detailed questions, I would be happy to

1 answer as detailed as you like. But basically, the
2 Segmenter takes historical information, and I was
3 provided 30 months of month by month historical
4 information for the nine business segments that I was
5 asked to evaluate. And from the Segmenter, that gets
6 exported to data.

7 The actual historical data gets exported into what I
8 call the Optimizer, which is the projection model. And
9 the projection model then projects the cash flow on a
10 going forward basis. That is the present value of those
11 cash flows are what are used to develop the appraisal
12 value in my report.

13 Q. It's not simple, is it, Mr. Galasso?

14 A. No, it's my most complicated model by far.

15 Q. Mr. Galasso, I'm going to ask you to turn to your
16 report, if you will. The copy that you have doesn't
17 have a page number.

18 A. Mine has page numbers.

19 Q. It does? If you refer to the exhibits?

20 A. Okay, refer to exhibits. No, you're right, the
21 exhibits are missing the page numbers. I'm sorry.

22 Q. Mr. Galasso, I'm sorry, did you say your exhibits
23 were page numbered?

24 A. No, I was incorrect. The report was page numbered
25 but the exhibits are not.

1 Q. Okay.

2 MR. LASLOVICH: Your Honor, if I may approach
3 Mr. Galasso.

4 HEARING EXAMINER LEAPHART: You may.

5 MR. LASLOVICH: Your Honor, I'm a little
6 embarrassed so forgive me. I thought I had this great
7 plan of having the report that I gave to him which had
8 the numbered pages. Clearly, that wasn't the right
9 report, so I was unprepared to have copies available of
10 certain exhibits that are within his report identified
11 as certain exhibits.

12 In conferring with counsel, I think it would be
13 easier for all of us if I had copies made of those
14 exhibits that I want to use with Mr. Galasso so that we
15 all can be on the same page.

16 HEARING EXAMINER LEAPHART: That's fine.

17 MR. LASLOVICH: So if I can just have two
18 minutes to make these copies, your Honor.

19 HEARING EXAMINER LEAPHART: Is it going to help
20 facilitate matters if you go through and put page
21 numbers, handwrite them in or--

22 MR. LASLOVICH: That has been done, but
23 really, I think this would be perhaps--

24 HEARING EXAMINER LEAPHART: Okay.

25 MR. LASLOVICH: --more simple.

1 HEARING EXAMINER LEAPHART: Let's do it then.

2 (Off the record briefly.)

3 MR. LASLOVICH: Your Honor, thank you for your
4 patience.

5 HEARING EXAMINER LEAPHART: You may resume.

6 MR. LASLOVICH: If I may have this marked, your
7 Honor.

8 HEARING EXAMINER LEAPHART: All right.

9 MR. LASLOVICH: If I could give it to the
10 witness, if I can approach.

11 HEARING EXAMINER LEAPHART: Sure.

12 Q. (By Mr. Laslovich) Mr. Galasso, I've handed you
13 what's been marked as Exhibit F. Do you recognize that?

14 A. Yes, I do.

15 Q. And was that included in your report that you did
16 for Blue Cross/Blue Shield of Montana?

17 A. Yes, it was.

18 Q. And this is--

19 HEARING EXAMINER LEAPHART: I take it since
20 this is already in the application, there's no objection
21 to it?

22 MS. WITT: No objection.

23 MR. LASLOVICH: Your Honor, I wasn't going to
24 move to admit, but I'm happy to do that.

25 HEARING EXAMINER LEAPHART: I just wanted to be

1 clear.

2 Q. (By Mr. Laslovich) This sheet is a summary of the
3 scenarios that you ran in the Optimizer and Segmenter;
4 is that correct?

5 A. The Optimizer, yes.

6 Q. The Optimizer. Excuse me. And the appraisal date
7 is as of January 1st, 2013; is that right?

8 A. Yes, that's correct.

9 Q. And you also, didn't you, run some scenarios
10 through the Optimizer with an appraisal date as of June
11 30th, 2012; is that correct?

12 A. Well, the appraisal date of June 30 was driven off
13 of the January -- it wasn't run through the Optimizer
14 separately. It was these numbers discounted by six
15 months to June 30.

16 Q. Okay. Very good. I appreciate that.

17 But you did -- you did an average of scenarios with
18 an appraisal date as of June 30, 2012; is that right?

19 A. Correct.

20 Q. And that is included within your report and based
21 on that average, your average of those four scenarios as
22 of June 30th, 2012 was approximately \$17.6 million; is
23 that correct?

24 A. That's correct.

25 Q. And that number represents, Mr. Galasso, doesn't

1 it, the initial purchase price that HCSC was willing to
2 pay for Blue Cross/Blue Shield of Montana's core
3 business? Is that your understanding?

4 A. I think that goes beyond my knowledge. I
5 submitted the report and I wasn't privy to any
6 negotiations or understanding in terms of purchase
7 price.

8 Q. Well, Miss Witt asked you under your direct
9 whether you knew about the \$40.2 million. You said yes.

10 A. I was made aware of it, right.

11 Q. And did you know what the purchase price was
12 before the \$40.2 million?

13 A. I don't think I can -- that I recall knowing that
14 17.6 was an acknowledged purchase price, just that it
15 was the average of my scenarios

16 Q. Oh, very good. Okay.

17 So turning then, Mr. Galasso, to Exhibit F, the
18 average of those scenarios with an appraisal date of
19 January 1st, 2013 is approximately \$18.6 million; is
20 that right?

21 A. Correct.

22 Q. And it's also correct, isn't it, that it's just
23 the average of Scenarios 1 through 4 and you're not
24 including Scenario 5; is that right?

25 A. That's right.

1 Q. And in Scenario 5, you're accounting for the
2 nonassignability of provider contracts; is that correct?

3 A. That's right.

4 Q. And the reason you're accounting for the
5 nonassignability of provider contracts is because Blue
6 Cross/Blue Shield of Montana told you that the provider
7 contracts that they've entered into would not be
8 assignable to an acquirer; is that correct?

9 A. That is correct.

10 Q. And Blue Cross/Blue Shield of Montana gets a
11 discount for entering into these provider contracts; is
12 that right?

13 A. That's right.

14 Q. And the discounts that you included in your report
15 for professional fees, they get 34.3 percent, a 34.3
16 percent discount. Does that sound about right?

17 A. Yeah, I would have to look at the report, but that
18 sounds about right.

19 Q. If I represented to you that's what you had in
20 your report, does that sound about right?

21 A. Right.

22 Q. And then how about for hospitals, about 16.7
23 percent discount, does that sound about right?

24 A. Yes.

25 Q. And for prescriptions, for pharmacy of about 54.5

1 percent discount, does that sound about right?

2 A. That does sound correct.

3 Q. So due to those contracts not being assignable,
4 does that lower the value of Blue Cross/Blue Shield of
5 Montana?

6 A. I certainly think so. Yes, it's one of the first
7 things that an acquirer, in my mind, would look for are
8 the provider contracts.

9 Q. So if -- based on your modeling, if HCSC were to
10 get the same discounts that Blue Cross/Blue Shield of
11 Montana currently gets with its providers, the value
12 under your modeling would increase \$4.7 million; is that
13 right?

14 A. Well, if I could expand a little bit on that, is
15 the modeling that I did, I considered two possibilities
16 for valuing prior contracts. One methodology I used was
17 to assume deterioration of the discounts and what impact
18 that might have.

19 A second methodology I considered but rejected just
20 because I couldn't get my hands on data that I thought
21 would be credible would be to just try and identify what
22 expense an acquirer might have to go through to
23 renegotiate all the contracts and then a judgment call
24 as to whether or not they could achieve the same level
25 of discount or not. But whether they get the same level

1 of discount or not, I would assume an acquirer would
2 have to go through a fair amount of expense.

3 Part of this thinking methodology that I used was to
4 try to get at the issue that someone coming in is going
5 to have to put a lot of work to renegotiate contracts.
6 And the four and a half million dollars that I came up
7 with using this methodology seemed like a reasonable
8 outcome to me for that extra work.

9 Q. Okay. I appreciate that.

10 So you assumed, didn't you, in your analysis, that a
11 potential acquirer would get about half of the discount,
12 the discounts that Blue Cross/Blue Shield of Montana--

13 A. That's right.

14 Q. --currently receives; is that right?

15 A. That's what I used for the model to develop these
16 assumptions, correct.

17 Q. So assuming I understand what you said about the
18 additional expense that a new acquirer would have in
19 entering into new provider contracts, but assuming that
20 they got the same discounts, the value -- does the value
21 under your modeling increase?

22 A. The model -- well, the model -- if they got the
23 same level of discounts, the model would produce what
24 you see here for Scenario 5, the 28 point -- for
25 Scenario 5 versus Scenario 1, 28.5. I'm sorry, 28.8

1 versus 24.0. But I would think I would want to assume
2 something in the way of expenditures which might be
3 something similar to the differential that we're looking
4 at here. That's all I'm trying to find there.

5 Q. Okay. So that I understand you then, just because
6 they could get the same discounts, you're saying that
7 that doesn't necessarily mean that the value increases
8 another \$4.7 million. Is that what you're saying?

9 A. Right, it could be some other number based on the
10 expense to renege -- I assume it would still be an
11 expense to renegotiate the standard thousands of
12 contracts.

13 Q. Right. So your estimate then would be that it's
14 about \$4.7 million expense for a potential acquirer to
15 renegotiate those contracts?

16 A. That seems -- both things seem reasonable to me.
17 I couldn't quantify the expenditure, when I came up with
18 4.7, 4.5, the June 30 value. I thought it passed the
19 credibility test of reasonableness.

20 Q. When you did this, Mr. Galasso, you didn't know
21 that Blue Cross/Blue Shield of Montana was in
22 discussions with HCSC; is that right?

23 A. That's -- when I did all the work-work. When I
24 did the report, I obviously did because I put something
25 in the summary saying I'm aware that Blue Cross is now

1 in discussion with HCSC, but when I was doing the work,
2 I was not aware.

3 Q. Does your assumption change if Blue Cross/Blue
4 Shield of Montana and all the people who are at Blue
5 Cross/Blue Shield of Montana go to HCSC?

6 MS. WITT: I'm going to object to the ambiguity
7 of the question. I'm not sure whether the question is
8 would your assumption change if you were doing a fair
9 market valuation or would your assumption change in some
10 other way.

11 HEARING EXAMINER LEAPHART: What's the context?

12 MR. LASLOVICH: Well, I'll rephrase the
13 question. Miss Witt is going to keep me on my toes,
14 your Honor, and making sure that I'm asking specific
15 questions. Let me try to be clearer.

16 Q. (By Mr. Laslovich) Mr. Galasso, would your -- you
17 testified that your -- the difference of \$4.7 million is
18 a result of the expenditures an acquirer would have to
19 make to renegotiate contracts; is that right?

20 A. Well, I'm saying that there were two ways you
21 could look at it. You could look at the expenditures
22 and you would probably have to go through, or you could
23 look at the contracts just become null and void and the
24 acquirer is losing all the discounts, percentages of
25 discounts. There are different assumptions you can

1 make.

2 I was just trying to say that I don't think a
3 reasonable assumption is that given -- if you -- if we
4 can assume these contracts are, in fact, nonassignable,
5 I don't think it would lead to the assumption that what
6 you are trying to ask me, that an acquirer can come in
7 on day one and without any expenditures at all have
8 those discounted contracts in place on day one. I'm
9 saying that doesn't seem like a realistic assumption to
10 me.

11 Q. Okay. And so -- and I appreciate that.

12 So how about if the acquirer is retaining Blue
13 Cross/Blue Shield of Montana, would that change the fair
14 market valuation?

15 A. If they retain Montana in the contracts?

16 Q. I'm sorry, if Blue Cross/Blue Shield of Montana
17 remains the same, the only difference essentially is
18 that they're, in this instance, they would be a division
19 of HCSC?

20 A. But the contracts stay intact?

21 Q. Let's assume the provider contracts stay intact.

22 A. Yeah, I mean, if Blue Cross/Blue Shield of Montana
23 is, you know, stays as is, provider contracts as is, I
24 would probably go with Scenario 5 for that hypothetical.

25 Q. And assuming -- okay.

1 All right. Turning, Mr. Galasso, to Scenario 1 on
2 Exhibit F. I'm correct to say that Scenario 1 is your
3 base scenario?

4 A. Yes. Maybe I should clarify. When I said I would
5 go with Scenario 5, I meant in lieu of Scenario 1, I
6 would pick Scenario 5.

7 Q. I appreciate that. Thank you.

8 Scenario 1, Mr. Galasso, again back to my initial
9 question, is your base scenario. Is that what I
10 understand?

11 And let me clarify, if I can. Clearly, when you
12 look at Scenarios 2, 3 and 4, you're saying the same as
13 Scenario 1 except you're making various adjustments.
14 That's what I mean by your base scenario.

15 A. That's correct, right, as long as -- I didn't mean
16 it to be my best estimate or anything like that, but the
17 base scenario, the scenario was well derived, correct.

18 Q. Right.

19 So in base Scenario 1, you are including an 8
20 percent -- and we'll get into this a little further in
21 some of the other exhibits. But in base Scenario 1, Mr.
22 Galasso, your 8 percent slash 13 percent discount rates,
23 the 8 percent represents the discount rate for existing
24 business, correct?

25 A. Correct.

1 Q. And by existing business, I mean Blue Cross/Blue
2 Shield of Montana's existing business, correct?

3 A. Right, on the assumed date of acquisition,
4 correct.

5 Q. Correct.

6 And then the 13 percent discount rate is for new
7 business, right?

8 A. Correct.

9 Q. Okay. Turning then to 75 percent, 2014,
10 individual/small group lapse replacement ratio. Do you
11 see that?

12 A. Yes, I do.

13 Q. And we'll get to that in a little bit, and I'll
14 ask about that later. I just want to make sure I have
15 all the assumptions in base Scenario 1.

16 Then the next assumption is 75 percent extended
17 period lapse replacement ratio, right?

18 A. Correct.

19 Q. And then the next one is low individual/small
20 group medical loss ratios; is that right?

21 A. Yes.

22 Q. And then the next assumption is the agent
23 commissions are reduced by one percent; is that correct?

24 A. Correct.

25 Q. And then also, because of space, what I

1 understand, you have an assumption with regard to
2 administrative expenses in base Scenario 1?

3 A. Yes. And I don't think they changed by scenario.

4 Q. Right. I'm just making sure--

5 A. Oh, yes, correct.

6 Q. --what we're assuming in Scenario 1, and we'll get
7 to your--

8 A. I was going to say in addition to space, they
9 change. I didn't feel the need to itemize it.

10 Q. I appreciate that.

11 And then also included in Scenario 1 is an
12 assumption regarding medical trends; is that right?

13 A. That's correct.

14 Q. And then to your knowledge, are there any other
15 assumptions? We have the four or the five I guess that
16 you have printed, the two additional ones. Anything
17 else that we have not covered that would be -- that you
18 had as an assumption in base Scenario 1?

19 A. Did you mention medical loss ratio?

20 Q. Yes.

21 A. If administrative expenses includes premium taxes,
22 the ACA fees, there were assumptions revolving around
23 that as well. I think that's all.

24 Q. Okay. And I'm not trying to be sneaky about it, I
25 just want--

1 A. I understand. I just wanted to be complete
2 myself.

3 Q. Yeah, I appreciate it.

4 All right. Mr. Galasso, then--

5 MR. LASLOVICH: Your Honor, if I could have an
6 additional page marked.

7 HEARING EXAMINER LEAPHART: Yes.

8 MR. LASLOVICH: If I can give it to the
9 witness, your Honor.

10 Your Honor, if I could approach you. This is
11 supposed to be G.

12 Q. (By Mr. Laslovich) Mr. Galasso, I've handed you
13 what's been marked as Exhibit G. Do you recognize that?

14 A. Yes, I do.

15 Q. And that was -- was that also included in your
16 report for Blue Cross/Blue Shield of Montana?

17 A. Yes, it was.

18 Q. Okay. Mr. Galasso, so if we just look at the top
19 box there, Medical Loss Ratios. This document and in
20 particular the Medical Loss Ratios that we're going to
21 discuss in that top box, they're related to your
22 assumptions that you make in base Scenario 1 that we
23 just discussed; is that right?

24 A. That's correct.

25 Q. Okay. So am I fair -- well, let me back up.

1 The assumption that you make in 2013 in the
2 individual market for medical loss ratio is 83 percent;
3 is that right?

4 A. Correct.

5 Q. And then turning, going to 2014, it's 85 percent,
6 correct?

7 A. Correct.

8 Q. All right. When you were preparing this analysis,
9 you consulted with Blue Cross/Blue Shield of Montana on
10 the medical loss ratio assumptions?

11 A. Yes, I did.

12 Q. Yes, okay.

13 And do you recall the range of medical loss ratio
14 assumptions that you discussed with Blue Cross/Blue
15 Shield of Montana?

16 A. The only thing I can -- I believe I recall is that
17 we ended -- that these were lower than all the other
18 ones we considered.

19 Q. So, the -- okay.

20 A. I believe that's true. It may not be a hundred
21 percent, but to the best of my recollection, that's
22 true.

23 Q. Do you think, Mr. Galasso, that you would have
24 gone down to 82.44 percent for medical loss ratio?

25 A. Instead of 83 point zero?

1 Q. Correct.

2 A. I suppose with enough discussion. I don't know if
3 I could distinguish the difference between the two.

4 Q. So did I understand you then, that at least in
5 2013, the 83 percent number is the lowest?

6 A. Yes. I mean, and the reason -- I feel it's a very
7 low number, and I think it's the lowest one, like I
8 said, that we discussed really in practical terms is
9 because it was running in excess of 83 percent for the
10 first six months of 2012. The first six months of the
11 calendar year in Blue Cross/Blue Shield Montana's
12 history has always been much more favorable than the
13 second six months.

14 So I was assuming that calendar year 2012 was going
15 to come in substantially above 83 percent if we assumed
16 83 percent for 2013, improvement, a significant
17 improvement in 2012, what I assumed would be 2012.

18 Q. And do you know what the 2012 medical loss ratio
19 ended up being?

20 A. No, I don't.

21 Q. In 2014 in the individual market, you have a
22 medical loss ratio of 85 percent, right?

23 A. Correct.

24 Q. And did you also consider a range for medical loss
25 ratio in the individual market in 2014?

1 A. Yeah, again, I think we had originally started
2 substantially higher than that with concern over the
3 implementation of the Affordable Care Act.

4 Q. And by substantially higher, what do you mean?

5 A. I can't say as I recall, but I would think 87 to
6 88 percent.

7 Q. And did you go lower? Did you have discussions
8 about the medical loss ratio lower than 85 percent?

9 A. I really don't recall a number lower. Again,
10 because I think we, Blue Cross of Montana and myself
11 both agreed 2013 was going to take a bump. The only
12 question was how much of a bump.

13 Q. And then turning then to 2015, you have your
14 assumption is that medical loss ratio will drop to 80
15 percent, correct?

16 A. Correct.

17 Q. And did you have discussions about a range in 2015
18 for medical loss ratio for Blue Cross/Blue Shield of
19 Montana?

20 A. Yes, I'm sure at least initial discussions were
21 that it would come down much more gradually from 85, as
22 opposed to 5 percentage points drop in one year, but the
23 thinking was that by 2015, hopefully, costs could be
24 understood and prices would be up to the level they
25 needed to be.

1 Q. And that -- so if I can, if I -- when we talked in
2 your deposition, am I correct in saying that you have a
3 higher assumption in 2014 in terms of the medical loss
4 ratio because of the uncertainty of health reform; is
5 that right?

6 A. That's correct.

7 Q. And then it drops in 2015 because, as you say,
8 perhaps the sickest who are in the market will get into
9 the market -- the sickest or uninsured will get into the
10 market in 2014 and things will perhaps stabilize in 2015
11 and on going forward; is that right?

12 A. Yeah, I'm not so sure stabilize -- I guess let me
13 just suggest what stabilized might mean.

14 Q. Sure.

15 A. That the premium rates will now already reflect
16 the sicker population which will in all likelihood still
17 be there in 2015, but the premium rates will also have
18 been increased at a level comparable to account for the
19 sicker population. In 2014, it's the unknown as far as
20 the rate is concerned.

21 Q. So as we're -- I guess let me clarify. As we're
22 moving past 2014, it becomes lesser of an unknown, not
23 that it's known, but it's a lesser unknown on a going
24 forward basis; is that right?

25 A. That's right. Yeah, what is known is in 2015,

1 we'll know what happened in 2014.

2 Q. All right. Fair enough.

3 And am I also correct that for purposes of your
4 valuation, the medical loss ratio is the biggest driver
5 of the value?

6 A. I believe so, yes.

7 Q. Okay. And then if I can, turning to Medical
8 Trends. That's the middle box, Mr. Galasso. Are you
9 following with me?

10 A. Yes.

11 Q. Excuse me.

12 A. Oh, I wonder if we -- if I should just clarify
13 that -- I know we understand, but low medical loss ratio
14 means higher valuation. High medical loss ratio means
15 greater financial losses and lower valuation

16 Q. Right. I appreciate that. So I'll just tell you
17 what I'm trying to do here. I'm going to try to -- we
18 started with your five scenarios, talked about those in
19 a general sense. Then I want to go to the specific
20 exhibits that we're starting now in terms of your
21 assumptions and then back to those scenarios, so we'll
22 be able to get an idea and particularly the Judge on
23 exactly what you're referring to. Is that fair?

24 A. Yes, thank you.

25 Q. Okay. I got ahead of myself a little bit. I

1 would like to go down to the Premium Rate Changes box,
2 Mr. Galasso, down at the bottom. Are you following me
3 there?

4 A. Yes.

5 Q. And am I correct that these percentages in the
6 Premium Rate Changes box represent the percentage
7 increase over the previous year's rates?

8 A. That's correct.

9 Q. All right. So in 2013 in the individual market,
10 you're assuming there will be a 15.3 percent increase in
11 the rates that were charged in 2012, right?

12 A. That's correct.

13 Q. Okay. So do you know -- and I should also clarify
14 that your numbers that you came up with in the premium
15 rate changes box were in discussions with Blue
16 Cross/Blue Shield of Montana; is that right?

17 A. No.

18 Q. No?

19 A. The two -- the way the discussions went with
20 medical loss ratio and medical trends, and once you set
21 medical loss ratio and medical trends, by definition,
22 premium rate changes have to be what they are.

23 Q. Okay, very good.

24 So do you know what the premium rates have done
25 historically in the individual market for Blue

1 Cross/Blue Shield of Montana?

2 A. No, I do not.

3 Q. How about historically in the small group market?

4 A. No.

5 Q. And historically in the large group market?

6 A. No.

7 Q. So you don't know if the premium rates in 2012 in
8 the individual market, for example, were more or less
9 than the 15.3 percent increase in 2013?

10 A. I do not know.

11 Q. Okay. And in 2015 -- I'm still in the Premium
12 Rate Changes box, Mr. Galasso -- you're assuming a
13 premium increase over 2014 of 22 and a half percent; is
14 that right?

15 A. Yes, that's correct.

16 Q. And is that increase tied to the medical loss
17 ratio assumption of 85 percent in 2014?

18 A. The 85 and the 80 percent would be involved in
19 determining what percentage increase you would need for
20 2013, yes.

21 Q. Right.

22 And so in your model, the higher the premium rates
23 increase, the higher the value; is that right?

24 A. I guess I would put it more, the lower the medical
25 loss ratio, the higher the value. And the lower the

1 medical loss ratio, the higher the premium rates have to
2 be.

3 Q. Okay. So directly or indirectly.

4 Or indirectly?

5 A. Yes, indirectly, right.

6 Q. Very good.

7 And then you're assuming -- I want to introduce this
8 extended period because you've discussed that in your
9 base assumption. Your extended period is the year 2018
10 through the year 2032; is that correct?

11 A. Correct.

12 Q. All right. So in this -- in the Premium Rate
13 Changes box in 2018, you're just simply making the
14 assumption that premiums will increase 7.9 percent each
15 year up to 2032; is that right?

16 A. That's correct.

17 Q. And as part of that assumption, Mr. Galasso,
18 you're not assuming that rates will go down from the 7.9
19 percent, right?

20 A. For the extended period we're talking?

21 Q. Correct.

22 A. Correct.

23 Q. Okay. Then turning, Mr. Galasso, then to Medical
24 Trends, do you know the -- what the medical trend was in
25 the individual market in 2012 for Blue Cross/Blue Shield

1 of Montana?

2 A. I don't know as I -- as we speak. I probably
3 looked at it in the historical data that I have, but I
4 can't recall what it was.

5 Q. Do you think it's -- do you know if it would be
6 similar to what you've assumed in the individual market
7 in 2013, 8 percent?

8 A. The best I could say is I wouldn't be surprised
9 but I can't say for sure.

10 Q. So turning to 2014 then, your medical trend
11 assumption is 25 percent, correct?

12 A. Correct.

13 Q. Quite a substantial increase for 2013, right?

14 A. Yes.

15 Q. And the basis for that increase, if I'm accurately
16 reflecting what you and I previously discussed in your
17 deposition is obviously due to health reform and in
18 particular a guarantee issue; is that right?

19 A. That's right.

20 Q. And in your base scenario that we referenced in
21 Exhibit F, you're assuming a medical trend of 25 percent
22 in the individual market, 2014; is that right?

23 A. That's correct.

24 Q. And then you're assuming -- you also referenced
25 small group and that assumption is 18 percent in 2014;

1 is that right?

2 A. That's correct.

3 Q. So those numbers in that base scenario come from
4 the numbers in the Medical Trends box, correct, for
5 individual and small group in 2014?

6 A. These document what I assumed.

7 Q. Correct.

8 A. Yes, that's correct.

9 MR. LASLOVICH: Your Honor, if I may have
10 another document marked.

11 HEARING EXAMINER LEAPHART: Yes.

12 MR. LASLOVICH: This will be Exhibit H.

13 Q. (By Mr. Laslovich) Mr. Galasso, I've handed you
14 what's been marked as Exhibit H. Do you recognize that?

15 A. Yes, I do.

16 Q. And what is that?

17 A. These are the administrative expense assumptions
18 and commissions and the ACA fee assumptions that went
19 into the model.

20 Q. Okay. And so in that top box, Total
21 Administrative Expense Ratios, those percentages are a
22 percent of the premium; is that right?

23 A. That's correct.

24 Q. And before I go further into that box, if you'll
25 go with me to the Commissions that you have in the

1 middle box. Do you see that?

2 A. Yes.

3 Q. And in the individual market, you're assuming for
4 all projection years, so from 2013 through the 2032,
5 you're assuming that the commissions that the agents
6 will receive in the individual market is 4.49 percent;
7 is that correct?

8 A. I'm trying to think how the model worked in terms
9 of the administrative expenses out in the extended
10 period, assuming for the 5 years, but yes, I believe
11 it's correct for the whole 20-year period.

12 Q. Okay. And the 4.49 percent in the individual
13 market is one percent less than what is current, on
14 average, than what is currently paid by Blue Cross/Blue
15 Shield of Montana; is that correct?

16 A. That's correct.

17 Q. And you're assuming this one percent decrease,
18 aren't you, because of the MLR requirements that will --
19 or excuse me, the health reform requirements that are
20 going into effect in 2014 and beyond?

21 A. That's right, primarily the MLR requirements in
22 health reform, yes.

23 Q. If in your model, if you assumed in the individual
24 market, for example, that rates were lower than 4.49
25 percent, that would increase the value?

1 A. All else equal, yes.

2 Q. And do you know how much it would increase the
3 value?

4 A. No, I do not.

5 Q. In your analysis or in your discussions with Blue
6 Cross/Blue Shield of Montana, did you also have --
7 discuss a range for the commissions in the individual
8 market?

9 A. There was discussion about grading the commissions
10 over the five-year period, but the ultimate decision was
11 -- that discussions that we had was agreement to just
12 take current commissions minus one percent, because I
13 don't think there was a foundation for the grading and I
14 think there was a foundation -- I believe Blue Cross of
15 Montana felt they were on their way to negotiating
16 commissions with the agents.

17 Q. And by grading, do you mean that the commission
18 rate would go down--

19 A. Go down.

20 Q. --on a going forward basis?

21 A. Over the five-year period as opposed to all at
22 once.

23 Q. And when you said the decision was made to go with
24 4.49 percent, was that your decision?

25 A. My decision but in consultation with Blue Cross

1 management. I relied heavily on Blue Cross management
2 for this one because I had no idea of knowing what their
3 relationships are with their agents and what their
4 commissions were, so I was pretty much advised that this
5 was -- these were the negotiated commissions that would
6 be in the contracts going forward.

7 Q. So when you say you relied heavily on Blue
8 Cross/Blue Shield of Montana, is it their number then,
9 the 4.49 percent?

10 A. I would probably -- on this one, I would probably
11 characterize it as a Blue Cross number, yes.

12 Q. And would that be for all of the numbers in the
13 Commissions box that you have listed there in the middle
14 of the page?

15 A. Yes.

16 Q. Turning then to the top box, Mr. Galasso, on the
17 Total Administrative Expense Ratios. In the
18 administrative expense -- can you give us an idea of
19 what you're including as administrative expenses?

20 A. Well, I don't know if this answers your question
21 but all of the administrative expenses that Blue
22 Cross/Blue Shield of Montana has, everything in their
23 financial statements. These were calculated -- I
24 calculated most of the administrative expense in here
25 with the exception of the commissions and, well, the ACA

1 fees and I think all the ACA fees when we talk about
2 that. They're all included in the top box.

3 But in addition to the commissions and the ACA fees,
4 there's the ongoing operations of Blue Cross/Blue Shield
5 of Montana. Those expenses I can find in the financial
6 statements and I got the historical financial statements
7 for the most recent six-month period that I had, for six
8 months of 2012 when I prepared the projection. And I
9 used those numbers. And I did have some discussion with
10 management but we agreed to use the current expenses
11 increased by two percentage points a year, excluding
12 fixed expenses, which I don't know if you want to get
13 into that or not.

14 Q. Okay. So that I understand, let me back up a
15 little bit. Do you know what the total administrative
16 expense ratio for Blue Cross/Blue Shield of Montana in
17 the individual market in 2012 was?

18 A. I would -- given what I just said, I think it's
19 very close to the 14.8 percent, with the exclusion of
20 about point four percent for fixed expenses. I think it
21 would be just over 14 percent.

22 Q. Okay. So by exclusion, you mean it would be about
23 point four lower than 14.8 percent so about 14.4
24 percent; is that right?

25 A. You know, well -- sorry about this, but we also

1 have the commissions and the ACA fees that are muddying
2 the waters a little bit up there with the total admin
3 ratio. I would have to do a little bit more thinking
4 about how to take out commissions and the ACA fees.

5 Q. Well, let me ask it this way. Is it similar to
6 what you have in the individual market. By it, I mean,
7 what the expense ratio was in 2012? Is it not that it
8 was exact but it was close?

9 A. The ACA fees were actually zero in 2013 so that's
10 not muddying the waters. Commissions were point one
11 percent, so yeah, it would be fair -- I think 2012 is
12 very similar to 2013

13 Q. Would that also be for small group and large group
14 business?

15 A. Yes.

16 Q. And do you know -- you said that you're assuming
17 that administrative expenses are going to be increasing
18 two percent per year; is that right?

19 A. Right.

20 Q. And that was based on discussions with Blue
21 Cross/Blue Shield management?

22 A. That's correct.

23 Q. And would you say in the Commissions box, you say
24 that's -- those were Blue Cross/Blue Shield of Montana's
25 numbers. Is the two percent Blue Cross/Blue Shield of

1 Montana's number?

2 A. No, their original number was three percent, and
3 in discussions, we agreed to use two percent.

4 Q. And why did it drop from three percent to two
5 percent, if you can recall?

6 A. I can't really recall the specifics. I do know
7 early on, we were having trouble getting positive
8 valuation numbers.

9 Q. Okay. So if I understand you then, you were
10 having trouble getting positive valuation numbers so
11 that -- so by that, you're meaning that your valuation
12 numbers were negative; is that right?

13 A. (Witness indicates yes.)

14 Q. So do I understand your testimony to be then that
15 in order to get a positive valuation number, certain
16 assumptions were adjusted to get the valuation into the
17 positive range?

18 A. I think that's a fair assumption. As long, again,
19 with the caveat that the assumptions were reasonable.
20 Like when they would suggest using three, and I would
21 say, well, do you think it needs to be three. Is it
22 possible, feasible, realistic to assume two. And two
23 seemed reasonable to me and seemed reasonable to them,
24 and so I felt comfortable using a two percent assumption
25 as we've been talking throughout this discussion, a

1 reasonable range.

2 Q. So why was it important to have a number in the
3 positive range, the value in the positive range?

4 A. Well, one of the first questions that I was posed
5 when I took this assignment was how can you take a
6 company that has a track -- a four-year track record of
7 losing money and ascribe a positive value to it using a
8 cash flow analysis. And my response was, well, it
9 really depends on discussions with management in terms
10 of can you convince me, as an actuary, the
11 reasonableness of your assumptions that, in fact, things
12 can be turned around. If you're telling me you can't,
13 then I'm telling you, okay, I'll have to project
14 negative numbers.

15 But that's where I say we had so much discussion
16 back and forth with management is the discussion are
17 there things that they feel are reasonable on a going
18 forward basis where things were going to look better
19 going forward than they looked in the most four years
20 with all negative. And that's where all the discussions
21 centered around.

22 Q. So if I can, if I understand you correctly then,
23 the premise was we -- obviously, Blue Cross/Blue Shield
24 of Montana has not performed well in terms of
25 underwriting, is that right, historically in recent

1 years?

2 A. The four years I had to look at, correct.

3 Q. And so to the extent that you were going to have a
4 value that was positive, then they needed to make a case
5 to you essentially about certain assumptions that you
6 would include in your modeling, and if you agreed with
7 those assumptions, then you would include them in your
8 modeling and they may result in a positive number; is
9 that right?

10 A. That's a good way to say that.

11 Q. So the assumption is a two percent increase in
12 administrative expenses per year. Do you know what, in
13 the four years that you reference, what Blue Cross/Blue
14 Shield of Montana's administrative expenses have been
15 doing?

16 Let me ask it this way. Have they been decreasing?

17 A. I can't say -- I don't believe so, but I can't say
18 as I recall specifically.

19 Q. And again, did you ever assume in your modeling,
20 Mr. Galasso, that administrative expenses would go down?

21 A. No.

22 Q. And am I right to say in your modeling, that the
23 lower the administrative expenses are, the higher the
24 value of the company; is that right?

25 A. All else equal, yes.

1 Q. Yeah, thank you. I appreciate all else being
2 equal. I'll try to qualify that.

3 And these rates, or excuse me, the base Scenario 1
4 that we referenced at the beginning that you have where
5 you're making the assumption about administrative
6 expense ratio, what is that assumption for base Scenario
7 1 for administrative expenses?

8 A. The administrative expenses were not built into
9 the model on a percentage agreement basis. It was built
10 in on a dollar PMPM, and I'm probably going to be off,
11 17 dollars and X cents, but don't hold me to the X
12 cents, but that was the starting assumption. But the
13 admin expenses including commissions, including ACA,
14 excluding paying taxes.

15 Q. And I guess we should stop before we go further.
16 You just said PMPM. That means per member per month;
17 is that right?

18 A. Right, yes.

19 Q. Can you explain to Justice Leaphart what per
20 member per month means?

21 A. Yes. A PMPM is an industry term that is used
22 quite often for older financial indicators for managed
23 care organizations. Premium is often expressed as PMPM,
24 which is the total aggregate premium dollars received by
25 a managed care organization divided by the members in a

1 given month. So the per member per month, the amount
2 Blue Cross is collecting per member per month, the
3 premium; paying per member per month the medical costs,
4 paying per member per month administrative expenses.

5 Q. So I understand you then, the assumption in base
6 Scenario 1 being the first document that we went through
7 is \$17 and some cents PMPM for administrative costs; is
8 that right?

9 A. Correct, increased by the two percent a year.

10 Q. And -- I'm sorry?

11 A. That is what gets increased by the two percent per
12 year that we talked about earlier.

13 Q. Okay. And from where did that number come?

14 A. That number came from the first six months of the
15 financial statements.

16 Q. Of 2012?

17 A. Exactly, right, the first six months of 2012.

18 Q. So the PMPM for the first six months in 2012 for
19 Blue Cross/Blue Shield of Montana for their
20 administrative costs was \$17 and some odd cents?

21 A. Less two percent approximately, but it was trended
22 two percentage points starting six months in 2012
23 through 2013.

24 Q. And then also, Mr. Galasso, the ACA Fees at the
25 bottom on that exhibit, those are included, aren't they,

1 in your numbers in the top box?

2 A. Yes, they are.

3 Q. All right. And the numbers that are included in
4 the ACA Fees box are not your numbers, is that right?

5 Well, let me qualify that. Let me not qualify, let
6 me correct that. Blue Cross/Blue Shield of Montana
7 supplied you with the numbers for the ACA fees, correct,
8 their estimates for their portion of the ACA fees?

9 A. They did. Those I reviewed. Those I could
10 independently review. On my commissions, I could review
11 statements from different sources. These were all very,
12 very consistent.

13 Q. Okay. So this Blue Cross gave you the number --
14 Blue Cross/Blue Shield of Montana gave you these numbers
15 and you, unlike the commissions, you were able to verify
16 and you think they are consistent with what the industry
17 is doing?

18 A. Yes, very much so.

19 Q. All right.

20 MR. LASLOVICH: And, your Honor, if I can
21 approach again.

22 HEARING EXAMINER LEAPHART: Yes.

23 MR. LASLOVICH: This will be I.

24 Q. (By Mr. Laslovich) Mr. Galasso, I've handed you
25 what's been marked as Exhibit I. Do you recognize that?

1 A. Yes, I do.

2 Q. Is that also included in your report?

3 A. Yes, it is.

4 Q. All right. So starting at the top box, let me --
5 these numbers here, you're assuming, as you say at the
6 top there, the Same for All Projection Years. So the
7 numbers don't vary; is that right?

8 A. That's correct.

9 Q. And the last rate, and correct me if my
10 understanding is wrong, but the last rate represents the
11 -- or is what occurs when a member terminates coverage
12 with Blue Cross/Blue Shield of Montana?

13 A. Correct.

14 Q. So we're assuming in the individual market for all
15 years, that 23 percent of members of Blue Cross/Blue
16 Shield of Montana will not -- will terminate coverage?

17 A. Annually?

18 Q. Correct.

19 A. Correct. And these numbers I had actual
20 historical data for.

21 Q. Okay. And we have to kind of look at these boxes
22 in tandem, correct, and by that, I mean, you have the
23 Lapse Rate assumptions and then the bottom box is the
24 Lapse Replacement Ratio, correct? And let me -- well,
25 is that right? Am I right, before I go further, and

1 then I'm going to explain to you my understanding of
2 what that is and you can tell me if I'm wrong.

3 A. Yes. Fine.

4 Q. So the top box the Lapse Rate, 23 percent, you're
5 assuming on an annual basis, Blue Cross/Blue Shield of
6 Montana policyholders will terminate coverage; is that
7 right?

8 A. Annually, correct.

9 Q. Yes. And then in 2013, turning to the bottom box
10 for the Lapse Replacement Ratio for the individual
11 market, you're assuming that 44.9 percent of the 23
12 percent that's in the top box will -- that Blue
13 Cross/Blue Shield of Montana will retain -- or not
14 retain but get 44.9 percent of the 23 percent that
15 leave?

16 A. Replace them as new sales.

17 Q. Correct, yes. Thank you.

18 A. Right.

19 Q. Very simple, right?

20 So the 44 -- I just want to be clear, that the 44.9
21 percent is the percent -- it's 44.9 percent of the 23
22 percent in the individual market, for example, in 2013?

23 A. Yeah, I understand it's confusing. It works nice
24 in the model. It's confusing in discussion.

25 It would be easier if I said they lost a thousand

1 people and wrote eight hundred new members, would be
2 easy to understand. But as far as modeling it, this
3 works out much nicer when you're trying to look at
4 potential growths or decline on book of business is to
5 think of the lapse -- the lapses are the lapses, but the
6 new sales as a percentage of the lapses is I think a
7 convenient way of looking at what the business is
8 growing and shrinking, a hundred percent growing, less
9 than a hundred percent shrinking.

10 Q. Mr. Galasso, you forget that I'm probably one of
11 the slower ones in this room, so forgive me.

12 Let's perhaps maybe do an easier example. So the 23
13 percent lapse rate that you have in 2015--

14 A. That's right.

15 Q. --the assumption is that all of that is going to
16 be made up in new sales?

17 A. Exactly. That's the assumption. I should have
18 directed you to that. That's the easiest way to
19 understand.

20 Q. I should have started there. And that's what
21 you're assuming, Mr. Galasso, 2015, '16, '17 and beyond,
22 that they'll lose 23 percent, but they'll get that back
23 in new sales, correct?

24 A. Well, beyond 2017. 2017 is 75 percent.

25 Q. Oh, yes. Thank you for that. We'll get to that.

1 Yes, I appreciate that.

2 And these numbers, were they also -- but the numbers
3 for both the new business, the lapse replacement ratio
4 and lapse rates for those numbers determined in
5 consultation with Blue Cross/Blue Shield of Montana
6 management?

7 A. 2014 through '17, yes. 2013 was my kind of
8 complicated way of addressing the prior contract issue.

9 Q. So how about turning to the top box, the Lapse
10 Rates, were those numbers developed in consultation with
11 Blue Cross/Blue Shield of Montana?

12 A. Those, I would say were my numbers based on
13 historical experience rounded to what you're looking at
14 here.

15 Q. Okay. So am I fair to assume that historically,
16 the lapse rate for Blue Cross/Blue Shield of Montana in
17 the individual market has been 23 percent?

18 A. Yes.

19 Q. Okay. And the same for the other markets that you
20 have listed there?

21 A. With the only possible exception, students was a
22 little funny because I think -- the students was a
23 little funny because student had very, very high loss
24 ratios and was requiring large rate increases and a
25 restructuring of the program. There I did consult with

1 Blue Cross management in terms of what their
2 expectations were in terms of the student program given
3 its adverse experience.

4 And that's reflected in the 30 percent lapse rate
5 here for students, and in conjunction, as you suggested
6 earlier, the zero percent replacement rate on the bottom
7 of the chart.

8 Q. Very good.

9 So this -- so these together, you have an assumption
10 in your base Scenario 1, of the lapse rate in 2014,
11 correct?

12 A. I'm sorry, would you repeat that.

13 Q. I'm sorry. You have an assumption in your base
14 Scenario 1 of the lapse replacement ratio in 2014,
15 correct?

16 A. Correct.

17 Q. And then you also have an assumption in the
18 extended period of the lapse replacement ratio; is that
19 correct?

20 A. Correct.

21 Q. And your assumption for both is 75 percent, right?
22 I'm sorry, if I'm talking 2014.

23 A. 2014 is 75 percent.

24 Q. Correct.

25 And then 75 percent in the extended period, correct?

- 1 A. For all the lines of business.
- 2 Q. Right.
- 3 A. Correct. The 75 is the 2014. That's just
- 4 individual and small group as opposed to the other
- 5 segments.
- 6 Q. Right.
- 7 And you already referenced this, but turning to the
- 8 Lapse Replacement Ratio box, in the individual market,
- 9 the 44.9 percent, you in large part came up with that
- 10 number; is that right?
- 11 A. Yes, that's right.
- 12 Q. And the reason you came up with that number is due
- 13 to the provider contracts that we discussed in
- 14 Scenario 5?
- 15 A. Correct.
- 16 Q. So the assumption is then that if an acquirer
- 17 would get less of a discount in those provider
- 18 contracts, then they would have to charge more premiums;
- 19 is that right?
- 20 A. Correct.
- 21 Q. And for every percentage increase in the premiums,
- 22 your assumption in your modeling, isn't it, that point
- 23 -- there would be a point seven five percent decrease in
- 24 business; is that right?
- 25 A. That's correct.

1 Q. And what does that mean?

2 A. It means at inception, there's going to be fewer
3 members in the individual, small group, and large group
4 market for the acquirer. I think maybe -- I think the
5 number was about 16 percent. I would have to go back
6 and check the report.

7 It's in the report--

8 Q. Okay.

9 A. --what the reduction in membership assumption is.

10 Q. Okay. And turning then to the Lapse Replacement
11 Ratio in 2014 in the individual and small group markets,
12 you have 75 percent; is that right?

13 A. That's correct.

14 Q. And did I understand you earlier that that 75
15 percent number came from Blue Cross/Blue Shield of
16 Montana management?

17 A. In large part discussions with management and
18 discussions with the -- that was in conjunction with
19 discussion with loss ratios and trends. Those three
20 were considered in conjunction with one another.

21 Q. And the 75 percent, the reason -- the basis for
22 the 75 percent number is the assumption that there's
23 going to be an increase in competition in 2014 in the
24 individual and small group markets; is that right?

25 A. Increase in competition and perhaps some loss of

1 enrollment with the rate increases, looking at the trend
2 and the rate increases that are assumed to be going.

3 Q. And so this assumption that you have -- this is
4 the assumption that you have -- I'm sorry -- in your
5 base Scenario 1 in the individual, small group markets
6 of 75 percent, right?

7 A. Correct.

8 Q. And does that have an effect obviously on your
9 ultimate value conclusion for the book of business?

10 A. Yes, it does.

11 Q. And how much of an effect does it have?

12 A. That's very difficult because, again, we didn't
13 look at the 75 percent in a vacuum. The 75 percent is
14 in conjunction with the assumed medical loss ratio and
15 the assumed medical trends and consequent premium rate
16 increases, so those were kind of all -- we can't pick
17 and choose in terms of those and say let's change this
18 one and hold them the same. It just doesn't make sense.
19 So that's a very difficult question to answer.

20 Q. And I appreciate that. And so let me ask you this
21 then, if it were a hundred percent, if the lapse
22 replacement ratio were a hundred percent, would that
23 increase the value?

24 A. It would, again, assuming you could still keep the
25 same medical loss ratio and the same medical trends, if

1 you held those at the same level, but I think that would
2 be unrealistic.

3 Q. Okay. And I appreciate that.

4 So let's be unrealistic for a second and assume that
5 those are constant, and it goes from 75 percent to 100
6 percent. Can you quantify the impact--

7 A. I couldn't.

8 Q. --on the value that would have?

9 A. I could not do that without running it through the
10 model.

11 Q. Okay. But it would increase, would it not?

12 A. Yes, it would.

13 Q. And then you also reference, Mr. Galasso, the
14 extended period when it came to the -- when it comes to
15 the lapse replacement ratio, right?

16 A. Correct.

17 Q. And the assumption in your base Scenario 1 is 75
18 percent for the extended period for lapse replacement
19 ratio, right?

20 A. For all markets, correct.

21 Q. Correct.

22 And so is this the exception we discussed earlier,
23 that typically in your assumptions, you're taking the
24 numbers in 2017 and you're just using those numbers on a
25 going forward basis through -- in the extended period,

1 right, besides--

2 A. Well, in these scenarios that I've used here?

3 Q. Correct.

4 A. Yes.

5 Q. So this one, there was -- you're assuming in 2017

6 in all the markets a hundred percent lapse replacement

7 ratio, right?

8 A. Correct.

9 Q. And then in 2018 and beyond, it's a 75 percent

10 lapse replacement rate -- yeah, lapse replacement ratio;

11 is that right?

12 A. Correct.

13 Q. And that was based on your discussions with Blue

14 Cross/Blue Shield of Montana management; is that right?

15 A. Yes, it was.

16 Q. And do you agree with that 75 percent assumption?

17 A. I struggled with -- I ultimately agreed with it,

18 but I struggled with it being as high as 75 percent as I

19 think we discussed during my deposition.

20 Q. And am I correct to say that you believe that the

21 assumption of 75 percent is perhaps the most aggressive

22 assumption that you've made in your assumptions?

23 A. Well, I would probably pick medical loss ratio 1

24 and 75 percent No. 2.

25 Q. Okay. And to what extent does the impact on the

1 value have on Blue Cross/Blue Shield of Montana if it's
2 75 percent versus 100 percent? Does the value increase
3 if it's 75 percent or does it decrease?

4 A. Versus a hundred percent?

5 Q. Correct.

6 A. If you assume a hundred percent, the value would
7 increase. 75 percent, again, in my opinion is a very
8 aggressive, high assumption. The reason we discussed is
9 that the purchaser would be paying Blue Cross of Montana
10 an awful lot of money for business that they're going to
11 be responsible for in 10, 15, 20 years after
12 acquisition. In my experience, acquirers will not
13 normally want to pay for business that they are
14 responsible for that far out. One year term business 15
15 years hence to me is a very, very aggressive assumption.

16 Q. Well, nevertheless, in your -- you certainly
17 included it in your report, so while it's very
18 aggressive, you agree with it?

19 A. Yes, I agree. I agree with it as an aggressive
20 assumption.

21 Q. Okay. And then we also -- the final item we have
22 not discussed, Mr. Galasso, on this exhibit is the
23 premium taxes. And that's in the top box, right?
24 Exhibit I is what I'm looking at.

25 A. Oh, yes. Yes. I'm sorry. Yes.

1 Q. Blue Cross/Blue Shield of Montana doesn't pay
2 premium taxes currently, does it?

3 A. They pay something in lieu of premium taxes.

4 Q. And that something in lieu of premium taxes is the
5 percentage that they would pay to the Montana
6 Comprehensive Health Association; is that right?

7 A. Correct.

8 Q. And do you know what that -- that percentage is
9 approximately 1.1 percent; is that right?

10 A. Correct.

11 Q. So the assumption of 2.75 percent is higher than
12 what Blue Cross/Blue Shield of Montana has paid
13 historically; is that right?

14 A. That is correct.

15 Q. The assumption of 2.75 -- if -- the assumption of
16 2.75 percent versus the payment of the MCHA percentage
17 of 1.1 percent lowers your value, right?

18 A. Yes, it does.

19 Q. Right. So if the -- if the acquirer did not have
20 to pay premium taxes, then the value would increase,
21 correct?

22 A. You mean if I were doing an evaluation for an acq
23 -- if I were doing an evaluation for an acquirer and I
24 knew they weren't paying premium taxes and everything
25 else was the same, the valuation would increase.

1 Q. Right. So let me ask it this way. If your
2 assumption was 1.1 percent instead of 2.75 percent,
3 everything else being equal, the value would increase,
4 correct?

5 A. Yes, it would.

6 Q. And can you quantify that?

7 A. Not without going back and doing some number work,
8 no.

9 Q. So a one percent change -- let's just assume it's
10 a one percent change. You couldn't quantify the impact
11 that that would have on the ultimate value, everything
12 else being equal?

13 A. I would be very uncomfortable to try to come up
14 with a number sitting here.

15 Q. Do you remember telling me in your deposition that
16 you felt like a one percent change in the premium taxes
17 would result in a \$24 million increase in the value?

18 A. I remember our discussing it. I remember my
19 trying to qualify it as much as I could; that I wouldn't
20 be comfortable without going back and actually putting
21 it in the model, but yes, I do recall our looking at
22 numbers of that magnitude.

23 Q. So, yeah, you're just -- and I appreciate that.
24 You were qualifying in your deposition. A lot of it was
25 based on conjecture to use, I think, one of your words.

1 But just generally, a one percent change would result in
2 a \$24 million increase or decrease depending on what
3 that change in the premium taxes would be, right,
4 everything else being equal you're guessing?

5 A. If I had to guess, which I continue to be
6 reluctant to do, but yes, if I had to guess.

7 Q. Right.

8 Okay. Mr. Galasso, let's return to Exhibit F, I
9 believe. Is that the first one I gave you?

10 A. Yes.

11 Q. So as we discussed, your assumption in your base
12 scenario for the discount rates respectively for
13 existing business and new business are 8 percent and 13
14 percent; is that right?

15 A. Correct.

16 Q. And the discount rate in a simplistic way
17 represents the concept, doesn't it, that money in the
18 future is worth less than money currently, right?

19 A. And the risk that money will be there in the
20 future.

21 Q. Okay. Well, why don't we do it this way. Define,
22 will you, for the Judge what you define the discount
23 rate as.

24 A. I guess the simple definition I would use is an
25 expected rate of return based on a given business that

1 an acquirer might look for considering risk and expected
2 cash flows.

3 Q. Okay. So you've considered a range as you did
4 with the others with the discount rate; is that right?

5 A. Yes, I did.

6 Q. And was the lowest part of your range for existing
7 business 7 percent?

8 A. Yes.

9 Q. And was the lowest part of your range for new
10 business 12 percent?

11 A. Yes.

12 Q. Do you remember discussing with Blue Cross/Blue
13 Shield of Montana perhaps a lower number for discount
14 rate for new business?

15 A. Early on, we may have discussed it, not in
16 conjunction with the 75 percent continuation of it for
17 an extended period of new business.

18 Q. So you may have -- so that I understand, you may
19 have had a discussion but it was not in conjunction with
20 the 75 percent--

21 A. Correct.

22 Q. --number?

23 It was just separate?

24 A. It was when initially we were assuming a 50
25 percent continuation of new business in the extended

1 period. And there was a consideration early on of the
2 lower new business discount rate.

3 Q. So if you had assumed -- let me ask this then.
4 If you had assumed the lapse replacement ratio of 50
5 percent in the extended period, then the discount rate
6 for new business would have been lower?

7 A. No, I wouldn't say -- it wouldn't have been lower.
8 I said we had discussions early on in the process of a
9 50 percent lapse replacement rate and discussions of a
10 range of discount rates from the lower, from 10 to 15
11 percent, as I said earlier.

12 Q. Thank you.

13 All right. So in the discount rate, in your base
14 scenario, everything else being equal, discount rate in
15 existing business of 8 percent and the new business 13
16 percent, your total appraisal is a little over \$24
17 million; is that right?

18 A. Correct.

19 Q. And then if you assume everything else being equal
20 and you lower the discount rates by one percent, so
21 we're at 7 percent for existing business and 12 percent
22 for new business, that results in a total appraisal of
23 \$41.5 million, correct?

24 A. 41.6 rounded, but yes, correct.

25 Q. I appreciate that. All right.

1 So that's a difference of approximately seventeen
2 and a half million dollars; is that right?

3 A. Yes.

4 Q. So if it were -- if the discount rate were to go
5 even further, if it were 6 percent, for example, for
6 existing business and 11 percent for new business, would
7 it be another increase of seventeen and a half million
8 dollars, everything else being equal?

9 A. I'm not sure. I wouldn't be surprised but I'm
10 back to a little bit of conjecture. I would have to run
11 it through the model to see. I'm not sure exactly how
12 that would come out, a lot of moving parts.

13 Q. Do you have a guess?

14 A. If I had to guess, I mean your number would
15 probably be as good a guess as I could make.

16 Q. The seventeen and a half million dollars?

17 A. Yes.

18 Q. And then returning then to Scenario 3, Mr.
19 Galasso, if we increase the discount rates, 9 percent
20 for existing business and 14 percent for new business,
21 that results in a total appraisal value of \$8.7 million;
22 is that right?

23 A. Correct.

24 Q. So that's a decrease of approximately -- I should
25 have done the math prior to asking the question, but

1 under 16 million dollars, correct?

2 A. Just under, correct.

3 Q. And if you continue to, as similar to what I asked

4 going down, if we went to 10 percent discount rate and

5 15 percent as a discount rate for new business, would we

6 keep going down in those increments?

7 A. I really don't think it's quite that linear, so

8 I'm sure it wouldn't be those numbers but I don't have a

9 better number offhand.

10 Q. So you think -- would it be less?

11 A. I don't know. I really don't know.

12 Q. All right. Well, let me ask this then, if it

13 were, the value in Scenario 3 is \$8.7 million,

14 everything considered equal, discount rates are at 9 and

15 14 percent respectively, and if you raise those discount

16 rates, everything else being equal, would we be in

17 negative value?

18 A. Very quickly, yes.

19 Q. Is that fair to say that at the very least, we

20 would have a negative value?

21 A. Yeah, if it went to 10, 15, yeah, almost certain,

22 it would be a negative value.

23 Q. Then in base Scenario 1, Mr. Galasso, we've

24 discussed the lapsed replacement ratios in 2014 and the

25 extended period of 75 percent, correct?

- 1 A. Correct.
- 2 Q. And when I asked you if you could quantify a
3 change in those percentages what the impact would be on
4 value, that was too much conjecture for you, correct?
- 5 A. Yes, I couldn't even -- yeah.
- 6 Q. So turning then to the next assumption that you
7 have in Scenario 1, below individual and small group
8 medical loss ratios, am I correct that your assumption
9 is, by low, you mean the 83 to 85 percent in the
10 individual market in 2013 and 2014 respectively?
- 11 A. And 2015 is also pretty low.
- 12 Q. Yeah, 2015 is 80 percent, right?
- 13 A. Yeah.
- 14 Q. So are you -- by low individual and small group
15 medical loss ratios, you're accounting for each of those
16 medical loss ratios in 2013, '14 and '15; is that right?
- 17 A. Correct.
- 18 Q. Okay. And that's in the individual market. And
19 then also, you're accounting for the same in the small
20 group market of 2013, '14 and '15, correct?
- 21 A. Correct.
- 22 Q. And does it go -- are you going beyond?
- 23 A. To '17.
- 24 Q. Oh, okay. I'm sorry.
- 25 A. I guess it would actually extend beyond that

1 throughout the whole projection period.

2 Q. Okay. So that I understand then, your assumptions
3 then in base Scenario 1 include all of your assumptions
4 that you had in the individual and small group markets
5 in Exhibit G?

6 A. That's correct.

7 Q. All right. So if you -- turning to then the
8 medical loss ratio assumption in your base scenario with
9 those assumptions remaining what they are in your
10 Exhibit G, the total appraisal value is just over \$24
11 million, correct?

12 A. Correct.

13 Q. And then turning to Scenario 4, you have -- you
14 have all of the other assumptions in base Scenario 1
15 except you've increased the medical loss ratio
16 assumptions by one percentage point; is that right?

17 A. Correct.

18 Q. And by just that one increase, that almost wiped
19 out the value, correct? We're at \$105,000.

20 A. Correct.

21 Q. And if you were to increase that another
22 percentage point, are we in the linear line of thought
23 that it would continue to decrease the value by \$24
24 million?

25 A. It's probably not linear, but it's probably not

1 crazy to think of it in those terms.

2 Q. It would be pretty close?

3 A. The best I'll say is probably.

4 Q. You actuaries can be as bad as lawyers sometimes.

5 I'm just kidding. I understand.

6 So if we were to go the opposite direction, Mr.

7 Galasso, then you've accounted for plus one percentage

8 point in the medical loss ratio, and that decreases the

9 value almost \$24 million. If we drop the medical loss

10 ratio assumption from -- by one percentage point, would

11 it correspondingly increase to approximately \$24

12 million?

13 A. Probably in that order of magnitude.

14 Q. And then we covered the one assumption, the

15 reduction of the commissions by one point, that's --

16 that reduction by one point, is that from 5.49 percent

17 to 4.49 percent in the individual market or are you

18 going even lower than -- are you going one point -- let

19 me ask you this way, is it one point lower than the 4.49

20 percent or is it the 4.49 percent in the individual

21 market?

22 A. If we can look at Exhibit--

23 Q. Certainly.

24 A. --Exhibit H.

25 The 4.49 percent assumed in actually all scenarios

1 in all years. The historical number was 5.49 percent.
 2 The current number is 5, so one percentage point from
 3 the current to 4.49 for the projection then from 2013
 4 forward. Is that--

5 Q. So it's -- I guess let me ask this way. Is it the
 6 4.49 percent number for the individual market?

7 A. The assumption in the projection?

8 Q. Yes.

9 A. Yes, 4.49 percent.

10 Q. And the reason I'm confused is it says commission
 11 reduced by one point?

12 A. To get to 4.49. It's currently 5.49. I was asked
 13 to reduce it by one.

14 Q. Right. Very good.

15 We also discussed at the beginning, Mr. Galasso, the
 16 assumption of administrative expenses that you have
 17 included in base Scenario 1; is that right?

18 A. Yes.

19 Q. And you're assuming a two percent increase of,
 20 approximate, on top of the 17 point XX per member per
 21 month for administrative costs, right?

22 A. \$17?

23 Q. I'm sorry, yes, 17. I apologize, yes, \$17.

24 A. Yes.

25 Q. That's why I was -- 17 and some change, correct?

1 A. Correct.

2 Q. So in your assumption going forward is those were
3 increased two percent per year, right?

4 A. Correct.

5 Q. And if you -- as we discussed in your deposition,
6 if your assumption changed by one percent, what impact
7 would that have on the value? So, for example, if it
8 were less than -- if you dropped it a percent, then how
9 much would the value increase?

10 A. You mean like a one percent increase instead of a
11 two percent increase?

12 Q. Yes, if you -- yes, right.

13 A. I don't know. That would be a tough one.

14 Q. Do you remember in your deposition where you told
15 me that a one percent decrease in the expense factor
16 would increase the value of the company \$24 million?

17 A. I think we talked about one percent reduction in
18 the 17 -- one percent reduction out of one percent
19 change in the increase.

20 Q. Oh, I'm sorry.

21 A. Okay.

22 Q. So a total one percent reduction, what impact does
23 that have on the ultimate number?

24 A. Again, in my deposition, I said I assumed that it
25 would probably be comparable to a one percent change in

1 the medical loss ratio.

2 Q. And that is--

3 A. And that was about the -- that's where we were
4 coming around, as much as I hate to say it, something in
5 the neighborhood of \$24 million presumably.

6 Q. All right. And that is in both directions,
7 correct?

8 A. Yes.

9 Q. If we're increasing by a percent or decreasing a
10 percent, approximately it's a \$24 million hit, as the
11 case may be?

12 A. My guess, yeah, but I'm not certain, correct.

13 Q. And by hit, I mean the change in the value?

14 A. Change, correct.

15 Q. And then Mr. Galasso, your medical trend
16 assumptions, those are the assumptions that you have in
17 2014 of 25 percent in the individual market and 18
18 percent in the small group; is that right?

19 A. Correct.

20 Q. And can you -- are you able to quantify if there's
21 a one percent change in the medical trend in those two
22 markets, what that impact has on the value?

23 A. And again, we're assuming everything else equal?

24 Q. Yes, sir.

25 A. I can only give you directionally. I couldn't

1 give you absolute dollars.

2 Q. Okay. So and directionally, do you mean increase
3 or decrease?

4 A. Yes.

5 Q. So if the -- so let's say if there's a percentage
6 decrease in the assumption?

7 A. The value would go down.

8 Q. Okay. And then conversely, if there's a
9 percentage increase, the value would--

10 A. Would go up.

11 Q. --would go up?

12 And then also, Mr. Galasso--

13 MR. LASLOVICH: And I see, your Honor, that
14 we're getting close to five, and I think I'll be done by
15 five.

16 HEARING EXAMINER LEAPHART: Okay.

17 MR. LASLOVICH: I see you glaring at me, get
18 done before five.

19 Q. (By Mr. Laslovich) Did you exchange -- you
20 exchanged at least one draft with Blue Cross/Blue Shield
21 of Montana; is that right?

22 A. Correct.

23 Q. And did your ultimate conclusion, when you
24 averaged the scenarios on the value of the core business
25 of Blue Cross/Blue Shield of Montana, did that change in

1 those drafts; do you recall?

2 A. No, not in the -- there was only, as far as I
3 know, there was only one draft report. I hope I'm right
4 there. There might have been two draft reports but I'm
5 thinking of the one draft -- the most recent draft prior
6 to the finalization, there was no change. There was
7 only change in the verbiage.

8 It was the report that you gave me when I first sat
9 here, that -- the dollars there, I believe the exhibits
10 would have been identical in that report as this report.
11 The only change was in the verbiage and very minor
12 changes.

13 Q. Okay. So that I understand then, the numbers
14 never changed in the drafts?

15 A. In the draft that -- the only draft I can think
16 of, right, and the final report, the numbers didn't
17 change.

18 MR. LASLOVICH: Your Honor, will you just give
19 me one second?

20 HEARING EXAMINER LEAPHART: Yes.

21 MR. LASLOVICH: Your Honor, I am done.

22 Mr. Galasso, always nice seeing you. And I
23 appreciate your Honor's indulgence with my
24 unorganization. Thank you.

25 HEARING EXAMINER LEAPHART: You bet.

1 Any cross-examination from the Attorney General's
2 Office?

3 MS. HUBBARD: None for this witness, your
4 Honor.

5 HEARING EXAMINER LEAPHART: Recross (sic). Do
6 you want to do it now or would you rather wait until the
7 morning?

8 MS. WITT: Your Honor, I have very, very short
9 recross (sic).

10 HEARING EXAMINER LEAPHART: Let's do it then.

11 REDIRECT EXAMINATION

12 BY MS. WITT:

13 Q. Mr. Galasso, I just want to ask you a few
14 questions about the process and the methodology that you
15 used in reaching your opinions in this case and that you
16 use generally in doing an actuarial appraisal. Do you
17 consider a specific buyer or transaction partner in
18 connection with doing the kind of appraisal valuation
19 that you did here?

20 A. No.

21 Q. Why not?

22 A. Well, because I guess I'm not in a position to
23 judge what a potential acquirer -- even if I knew, for
24 example, that HCSC was a party of interest, I have no
25 way of knowing what HCSC -- unless I was asked to do a

1 due diligence on HCSC, I would have no way of knowing
2 what synergies they may or may not be able to achieve.

3 Q. When you reached your assumption in conjunction
4 with discussions with the Blue Cross/Blue Shield of
5 Montana people on the commission that you talked with
6 Mr. Laslovich about earlier today, was that assumption
7 based on what Blue Cross/Blue Shield had historically
8 done and could do in the market?

9 A. The commissions are based on -- I had the actual
10 numbers for 2012, and they were saying they were in the
11 process of renegotiating those with their agents to the
12 point where they would come down one percentage point.

13 Q. So is it fair to assume that you did not consider,
14 in reaching your assumption on what commission rate to
15 use, the market power or negotiating power of any other
16 entity that was out there in connection with this
17 valuation?

18 A. That's true.

19 Q. Is it fair to assume that you did not consider
20 HCSC specifically or any particular attribute of HCSC at
21 all in reaching your valuation?

22 A. Absolutely.

23 Q. Now, you talked with Mr. Laslovich about the back
24 and forth that you had with people at Blue Cross/Blue
25 Shield of Montana. Could you describe a little bit how

1 you went about doing that back and forth.

2 A. Well, mostly, it was mostly with the phone calls
3 or exchange of emails and primarily with Jim Spencer,
4 the chief actuary, but most of the discussions took
5 place, as it generally does, actuary to actuary. Does
6 this loss ratio, is it achievable and if so, how and why
7 and to what extent.

8 And that's where that -- and the medical trends were
9 probably -- those were the most -- had the most impact.
10 Medical illustrations in particular, as I said, had the
11 most impact. And it was really just a give and take.
12 Here's your history. How can you assume it's going to
13 go down as much as it is, and just ongoing discussions
14 of that nature. Very difficult to pinpoint exactly the
15 discussion.

16 Q. Did you rely in part on your own background and
17 experience in the healthcare industry to test, if you
18 will, the assumptions and the information that you were
19 getting from Blue Cross/Blue Shield of Montana?

20 A. Yes, all the assumptions, I put through my own
21 business mode of what's reasonable and what's not
22 reasonable in the healthcare markets.

23 Q. And were you able to look at any other materials
24 in connection with any of the assumptions that you
25 reached in order to test the reasonableness of the

1 assumptions you had been discussing?

2 A. Well, I mean, I have a fair amount of information
3 on medical loss ratios in the various type market
4 segments that I looked at, and the ACAPs in particular,
5 there's a lot of literature on ACAPs and the impact of
6 the Affordable Care Act. I had independent information
7 I looked at.

8 Q. Right.

9 Now, the last set of questions that Mr. Laslovich
10 asked you was about drafts of your report. Were you
11 ever asked during the course of your work for Blue
12 Cross/Blue Shield of Montana to give them any kind of
13 status reports or updates that included particular
14 numbers or assumptions as they existed at that time in
15 your work?

16 A. There were times where the numbers were exchanged,
17 yes.

18 Q. And when you talk about a draft of the report, are
19 you referring to a draft that included pretty much the
20 entire -- the entirety of the work that you had been
21 doing on the project at this point?

22 A. Yes. Yeah, the complete report with all the
23 description of the assumptions, not just an exchange of
24 numbers.

25 MS. WITT: Okay. Thank you. No further

1 questions.

2 HEARING EXAMINER LEAPHART: Thank you, Miss
3 Witt.

4 Any further cross, Mr. Laslo?

5 MR. LASLOVICH: Briefly, your Honor.

6 HEARING EXAMINER LEAPHART: Laslovich. It's
7 getting late in the day.

8 MR. LASLOVICH: Briefly.

9 Your Honor, may I have an exhibit marked?

10 HEARING EXAMINER LEAPHART: You may. It looks
11 frighteningly big.

12 MR. LASLOVICH: I'll explain.

13 I'm sorry, Sybil, what was--

14 THE CLERK: J.

15 RE CROSS EXAMINATION

16 BY MR. LASLOVICH:

17 Q. I've handed you what's been marked as Exhibit J,
18 Mr. Galasso. Do you recognize that? It's a -- I'm
19 sorry. J is not on there, but it's Exhibit J. Do you
20 recognize what that document is?

21 A. It looks like various emails, but no, I do not
22 recognize the document.

23 Q. So various emails. You say you don't recognize
24 the document, and I appreciate that. But if you'll look
25 with me, Mr. Galasso, under "ActMod Comments," would

- 1 those be your comments?
- 2 A. I presume so.
- 3 Q. So if you look down, Mr. Galasso, at discount
- 4 rate, do you see that?
- 5 A. Yes.
- 6 Q. And you -- "ActMod Comments" are 8 percent for
- 7 existing contracts and 10 percent for new contracts, if
- 8 any, correct?
- 9 A. Yes.
- 10 Q. Do you remember emailing Blue Cross/Blue Shield of
- 11 Montana something like that?
- 12 A. As I said, I do remember having an 8 to 10
- 13 percent. I don't remember email. I do remember having
- 14 discussion about 8 and 10 percent.
- 15 Q. Okay. And then turning then, Mr. Galasso, to new
- 16 business, you have in the bottom of the box at least,
- 17 "ActMod Comments" in the bottom of the box, it says 50
- 18 percent methodology sounds reasonable. Do you see that?
- 19 A. Yes.
- 20 Q. And that's for the lapsed replacement ratio, I
- 21 presume, correct?
- 22 A. Correct.
- 23 Q. And that's the ratio we used -- or that was used,
- 24 it was 75 percent instead of 50 percent?
- 25 A. That's correct.

1 If I could, I think this is what I said earlier when
2 we were talking about 10 percent.

3 Q. That's right.

4 Now, also down, Mr. Galasso, to Self-Funded Fees/
5 Admin. It's three up from the bottom. Do you see that?

6 A. Yes.

7 Q. And you have, "In admin expenses; now assuming 3
8 percent for both fee and expense increases. Does this
9 sound reasonable?" Do you see that?

10 A. I'm assuming three -- have been assuming three
11 percent--

12 Q. Yes, sir.

13 A. --and now two?

14 Yes.

15 Q. So, in particular, "In admin expenses; now
16 assuming 3 percent for both fee and expense increases.
17 Does this sound reasonable?" So you're changing from
18 three percent to two percent, correct?

19 A. Yes, I think that's as I testified earlier also,
20 the three was generating losses and two got it out of
21 the loss position.

22 Q. Right.

23 And you said that you don't recognize this document,
24 so do I understand there wasn't a -- when this was given
25 to us, Mr. Galasso, I understood that there was just a

1 software program where you could communicate back and
2 forth to Blue Cross/Blue Shield, but what you said with
3 Miss Witt under redirect was that you had phone calls
4 and you exchanged emails with Blue Cross/Blue Shield of
5 Montana; is that right?

6 A. That's right

7 Q. And that was it?

8 A. Yes.

9 Q. And it has here the Blue Cross/Blue Shield of
10 Montana comments. Do you know from whom those comments
11 are?

12 A. No. I would have to guess.

13 Q. When you were emailing, you said at the beginning
14 that Mr. Spencer was your primary point of contact?

15 A. Yes.

16 Q. If you had to guess, would it be Mr. Spencer?

17 MS. WITT: Objection, no foundation.

18 Q. (By Mr. Laslovich) Let me ask this, if I can,
19 your Honor.

20 Did you email with anybody else at Blue Cross/Blue
21 Shield of Montana?

22 A. Yes, Mark Burzynski and Chris Manger.

23 Q. And to whom did you email the most?

24 A. Jim Spencer.

25 Q. Okay. So do you have an assumption?

1 A. I think it varies. When I'm looking at these,
2 some would be Jim, some--

3 Q. Okay.

4 A. --would not.

5 Q. Very good. I appreciate that.

6 MR. LASLOVICH: Your Honor, if I could have one
7 second.

8 HEARING EXAMINER LEAPHART: Okay.

9 MR. LASLOVICH: I have nothing further, your
10 Honor. Thank you.

11 HEARING EXAMINER LEAPHART: Any further
12 questions?

13 MS. WITT: Just two.

14 HEARING EXAMINER LEAPHART: Okay.

15 FURTHER REDIRECT EXAMINATION

16 BY MS. WITT:

17 Q. Mr. Galasso, over what time period did you work on
18 the project that led to your valuation?

19 A. From August, I think the beginning of August to
20 issuing of the report in November.

21 Q. And are you like many of us, which means that a
22 lot of the work probably was done in the October and
23 November time period closer to the deadline than at the
24 very beginning of the project?

25 A. I think I've been pretty busy throughout. I'm not

1 sure I could put a percentage of where I was busier.

2 Q. All right. Fair enough.

3 Take a look at the right-hand column of the document
4 about three-quarters of the way down. And it's in the
5 line on the Medical Loss Ratios & Trends. Do you see
6 where it says, "Major changes are going in for the
7 9/2012 renewal." Do you see that?

8 HEARING EXAMINER LEAPHART: I'm sorry, where
9 are you?

10 MS. WITT: In the line -- it's on the left-hand
11 side, your Honor, that says Medical Loss Ratios &
12 Trends, all the way over on the right.

13 HEARING EXAMINER LEAPHART: Okay.

14 THE WITNESS: Yes, I see that.

15 MS. WITT: It's actually under the blocked
16 part, your Honor. It says, "Major changes are going in
17 for the 9/2012 renewal."

18 HEARING EXAMINER LEAPHART: Okay.

19 Q. (By Ms. Witt) There's no date anywhere on this
20 document showing when any of these comments or
21 discussions were taking place, right?

22 A. Correct.

23 Q. And that's the only reference to a date suggesting
24 that something was happening in September of 2012,
25 right?

1 A. I think this is not -- this is I think referring
2 to the student renewal.

3 Q. Correct, the student renewal change that was going
4 to be made--

5 A. Right.

6 Q. --in September of 2012?

7 A. Yeah, I can't say that I recall the date, but
8 that's what I'm assuming this was in reference to.

9 MS. WITT: No further questions. Thank you.

10 MR. LASLOVICH: Thank you, your Honor.

11 HEARING EXAMINER LEAPHART: Thank you, Mr.
12 Galasso. You may be excused. We will be adjourned
13 until tomorrow morning at 9 a.m.

14 (Whereupon, the evening recess was taken at 5:10
15 p.m.)

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REPORTER'S CERTIFICATE

I, CHRISTINE D. LIVELY, RPR, DO HEREBY CERTIFY
that the foregoing -180- pages of typewritten
material constitute a full, true, and correct transcript
of my original shorthand notes, as they purport to
contain of the proceedings had and taken in the
above-entitled matter at the time and place hereinbefore
mentioned.

DATED at Butte, Montana this 16th
day of March, 2013.

/S/CHRISTINE D. LIVELY, RPR